

# The City Connection

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**Larry Rich  
Mayor**

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## Mayor's State of the City Message

Pundits, editorial writers and financial experts have analyzed the last decade and labeled it "the decade to forget"-highlighting wars, the recession, natural disasters and acts of terrorism. But here in Roseburg we can look back on the last ten years and celebrate accomplishing significant goals despite historic unemployment rates and deep budget cuts. This is a credit to our citizens, our City Council and our City employees who have worked toward improving the appearance of our city, upgrading existing facilities, constructing new ones and improving the livability within our community. Your vision, cooperation and energy have brought much needed changes to

Roseburg while at the same time preserving our rich heritage.

During this decade, the 90 acre Sunshine Park, expansion of the airport facilities, and Public Safety Center were completed along with extensive remodeling



to Roseburg High School and Mercy Medical Center. And we were able to attract several large businesses such as Lowe's, Home Depot and most recently Costco. We have much to be proud of.

The City Administrative Staff, comprised of City Recorder Sheila Cox,

Human Resources Director Barbara Gershon, Finance Director Cheryl Guyett and Management Technician Debi Davidson, worked to serve both citizens and the City Council.

The Recorder's Office processed over 200 business registrations, 50 formal and many more informal information requests, 10 OLCC licenses, 32 special OLCC permits, 30 ordinances and 25 resolutions. The office also handled the sale of 26 vehicles and other pieces of equipment.



# Mayor's State of the City Message

Human Resources processed the hiring of 14 seasonal employees; recruited, screened and hired 12 regular employees; promoted or transferred 8 current employees; and transitioned 17 employees who were ending their work for the City. Roseburg also received their seventh Safety Award from the League of Oregon Cities.

The Finance Department received their sixteenth consecutive award for "Excellence in Financial Reporting". A new utility billing system was developed which streamlines the current billing process and supports future technology.

In September, Brian Davis, who had been serving as Acting Director of Community Development, was named as the permanent Director. One of the department's most

companies and \$40 million in "revenue leakage", which is the money that Roseburg customers have been spending at Costco locations in Medford and Eugene. The West Avenue Redevelopment Plan was adopted which provides new zoning and avenues for properties to achieve a higher potential. The Bicycle-Pedestrian Plan had several recommendations



implemented during 2009 including new sidewalks and bike lanes by Jo Lane Middle School, new sidewalks along Garden Valley Boulevard from Stewart Parkway to Kline Street and new bike lanes on Keasey Street.

Significant attention was also given to the downtown area. In 2008, Roseburg was selected to be part of the Main Street Program which had proven effective in achieving revitalization and historic preservation to other downtown areas. In 2009, the program provided property owners with funding to improve building facades.

The new Public Safety Center, a dream that had been in the making for over four years, finally became a reality and is a testament to the dedication and cooperation within the Police and Fire Departments. The new facility, one that the entire city can be proud of, consumed much of the Fire Department's non-emergency time. Under the direction of Fire Chief Jack Cooley, Staff worked closely with contractors designing and prioritizing specialized systems.



important accomplishments was receiving final approval for Costco. This should result in 150-200 new jobs, \$30 million to local construction

Acting on previous consents from property owners who were already receiving city water and other urban services, the City annexed 185 acres into the city which added almost 1,000 residents to our population.

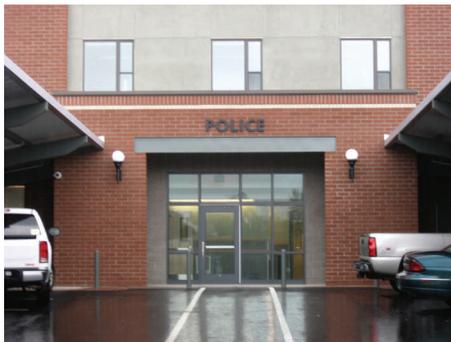


## Mayor's State of the City Message

The Fire Marshal's Office spent countless hours inspecting plans and testing systems such as sprinklers, alarm devices and smoke dampers. The move into the Center was completed while maintaining all Fire Department services to the City.

After 18 months of design work and years of budgeting, the Fire Department purchased and placed into service a million dollar platform truck. The 100 foot aerial will allow firefighters to more quickly reach high risk, multilevel care facilities, hospitals, as well as older buildings downtown. Fire personnel answered 4,200 calls of which 3,200 were for medical assistance. And finally, the Department is in the second round of a grant to replace the Garden Valley Fire Station.

Police Chief Mark Nickel announced that Detective Todd Crouse was named the Roseburg Police Officer of the Year. Detective Crouse was chosen by his peers for his consistent, superior job performance and contributions to the department in his role as trainer, investigator and



Drug Recognition Expert. The Department assisted in a number of major cases, most notably the 10-year-old case of Stephanie Condon's disappearance. After the discovery of Stephanie's remains and the formation of a countywide task force, the prime suspect was arrested and returned to Douglas County where he is awaiting trial.

Police personnel were kept busy, not only with the major move to the new Public Safety Center, but responding to over 19,000 calls for service. They made 4200 arrests, wrote almost 6000 traffic citations, issued over 18,300 warnings, investigated 3827 crimes and nearly 4900 non-criminal incidents. During budget



discussions, the School District and City officials agreed to continue providing a School Resource Officer to Roseburg High although at a reduced level.

Roseburg Area Youth Services, known as RAYS, and the Youth Court continue to have a positive influence on the lives of our youth offenders achieving a 91.2% success rate. The community and the department once again benefited from the 11 members of the Volunteers in Police Service program who contributed over 3200



hours. VIPS issued 453 warnings for handicap parking violations, performed 83 vacation house checks, conducted foot patrols of the downtown area, assisted with traffic control at special events and helped with the move to the new Public Safety Center.

# Mayor's State of the City Message

The Public Works Department, under the direction of Director Nikki Messenger, reported several highlights for 2009. Parks and Recreation took part in the statewide Oregon 150



ultimately more successes.

The Police and Fire Departments will have to make further adjustments as they settle into their new center. More work needs to be done on the airport, and if successful, the Connect/Oregon III grant will provide funds to lengthen the runway to 5,000 feet while relocating the taxiway to meet federal aviation safety guidelines. We will also be investigating the concept of forming a non-profit organization, made up of



Celebration by participating in the Great Oregon Tree Plant, an event that drew over 50 volunteers to the Stewart Park Nature Area. The staff also teamed up with Cascade Community Credit Union to design and install new signs on the bike path system. The signage now shows the entire path network, indicates the user's location and gives information about whichever park they are currently in.

play structure. The Water Division substantially completed reports that can be used to guide the City's ability to provide treated water for future population growth.

And finally, the long-anticipated Vine Street Improvement Project was finished. The project featured the installation of curbs, gutters, sidewalks, street lighting and storm drains as well as water main replacement between Alameda and Meadow Avenues. Staff will continue to work on sustainable funding for the pavement management program through franchise fees and other new revenue sources.



airport users, to contract with the City to provide airport management services.

Through a partnership with US Cellular, the inaugural season of "Movies in the Park", an annual series of free movies, began.



The department also received a grant to fund the Stewart Park Playground Renovation Project which will be used in 2010 to replace the existing

As we look back on 2009, we have a lot to be proud of. But this is also a time to look ahead to what 2010 will bring-more challenges, more goals and



Traffic congestion will continue to be a focus. We need to study options for improving the traffic congestion by Stephens Street and Diamond Lake Boulevard, along with the environmental aspects on Highway 138.

## Mayor's State of the City Message

We also need to continue support for the reinstatement of the CORP switchyard grant as a means for relocating the railroad switching yard.

The downtown area will also be a focus. We will continue efforts to redevelop the former downtown Safeway store and Rite-Aid properties, hopefully bringing a major grocery store to the area.



Work will progress on the Mill-Pine National Historic Neighborhood Master Plan, the Waterfront Redevelopment Plan, Urban Growth Boundary Expansion and the Main Street Program.

Through the Resource **RARE** Assistance for Rural Environments Program, the City also hopes to provide more housing downtown as part of

our continued efforts to revitalize this area. We look forward to the completion of the Costco construction in late fall of 2010.



We will support the development of the Roseburg Business Incubation Center by the Cow Creek Tribe. Through a \$2.7 million grant, the former DC CO-OP building will become a place where new businesses can utilize technology to help them foster growth and development. When completed, this project should be a great addition to our downtown/riverfront development.



And finally, we will continue to work with Douglas County officials and the VA Administration to bring the next Oregon State Veterans Retirement Home to the Roseburg campus. This home would serve a minimum of 200 veterans and provide much needed employment opportunities for our residents.

Once again, I would like to thank our City employees, Council members, volunteers and everyday citizens who have continuously worked and supported the many projects that make Roseburg one of the best small towns in Oregon.

Respectfully,

Mayor

# Roseburg Public Safety Center Grand Opening

Everyone who played a role in making the Public Safety Center a reality was on hand December 1, 2009 to take part in the Grand Opening Ceremony. This was a great opportunity to celebrate, recognize and give thanks to the community and its citizens who made this vision a reality. The speeches which were shared emphasized that the Public Safety Center project illustrated the commitment we collectively have in making public safety a priority for our City.



I want to thank all those who made this event such a success. I look forward to the many benefits the City of Roseburg and its community partners will enjoy as a result of this facility.

*Below are some quick facts related to the Public Safety Center:*

The Roseburg Public Safety Center combines Police Headquarters with Fire Headquarters and Fire Station #1, housing 40 police and 38 fire employees. Construction costs were \$12, 275,000.

The Center consists of 50,324 square feet, allocated as follows:

- o **Lower Floor** – 7,386 square

feet with Police evidence booking and processing, interview rooms, tactical storage, locker rooms and a conference/briefing room.

- o **Ground Floor** - 17,001 square feet housing Police: Criminal investigations, interview rooms, administrative offices, youth services, volunteers, community resources and records division. Fire: Four apparatus bays, air tank maintenance, shop area, logistics storage and training room. General: lobby and community room.

- o **Upper Floor** – 17,318 square feet for Fire Administration, firefighter living quarters, fitness room, Information Technology offices, computer server room, additional community conference room and future expansion area.

- o **Storage Building** – 8,619 square feet for police evidence storage, fire apparatus storage for reserve vehicles and parking for Haz Mat van, etc.



*Other quick facts related to the Public Safety Center:*

- The Umpqua Room accommodates 211

people and serves as an Emergency Operations Center.

- 76 new trees, over 1,000 shrubs and many more perennial plants were planted on the site.
- A storm water demonstration area is constructed parallel to Deer Creek. It consists of a bioswale where the storm water from the building site and parking lots are naturally cleaned prior to entering the creek and the South Umpqua River. A path is constructed along the bioswale.
- Final occupancy on November 1, 2009.

Respectfully

P. Eric Swanson  
City Manager



# Community Development Department

Roseburg continues to see progress in community development. This month Costco officially begins site work for a new warehouse located at the corner of NE Stephens and Kenneth Ford Drive. Costco's arrival will bring 150-200 full-time jobs, will generate \$30 million in construction—most to local companies and employees—and will bring back \$40 million to Douglas County that is currently spent by local residents at Costco's stores in Eugene and Medford. Roseburg's Costco is expected to open no later than November of this year.



The city grew this year when it approved Costco, but it also grew by an unprecedented 185 acres through other annexations. Years ago the majority of the newly annexed properties filed consents to annexation.

In 2009 the City acted on the consents and brought in these properties that were already receiving city water and other urban services. The land added will bring in just under 1,000 residents to the city.



While the economic base for the city increased with annexations, other projects provided a local economic stimulus to city residents. The City and FEMA redrew flood maps that removed over 500 homes from the flood plain, potentially reducing annual insurance costs to city residents by \$1,250,000; the City and Casa de Belen were awarded an \$800,000 Community Development Block Grant to improve facilities for homeless teens; and the Downtown Historic District received a grant to improve building facades and a tax credit for newly improved vertical dwelling units.

Finally the City completed two major planning projects in 2009: the Bicycle-Pedestrian Plan and the West Avenue Redevelopment Plan. The Bicycle-Pedestrian Plan will expand and enhance the non-motorized transportation routes throughout the city. We have already seen several improvements implemented including bike lanes by Jo Lane Middle School, new sidewalks along



Garden Valley Boulevard from Stewart Parkway to Kline Street, and new bike lanes on Keasey Street, to name a few. The West Avenue Redevelopment Plan will provide new zoning and redevelopment potential for properties in that neighborhood.

# Winter Heating and Cold Weather Safety



From 2004 through 2008, there were 2899 home heating-related fires in Oregon resulting in 12 deaths, 85 injuries, and more than \$42 million in property loss. These heating-related fires also resulted in 34 injuries to firefighters.

“Homeowners need to have the chimneys and flues on their fireplace and woodstoves cleaned and inspected annually,” said Deputy Fire Marshal, Monte Bryan. “Also be sure to give heaters their space, keeping them three feet away from combustible materials.”

Roseburg residents can keep themselves safe by following these home heating safety tips:

## Fireplaces and Woodstoves

- **Have chimney and woodstove flues inspected and cleaned each year by a qualified chimney sweep.** Ask them to check for creosote deposits, soot build-up or physical damage.
- **Always use a fireplace screen.** Make sure the screen is made of sturdy metal or heat-tempered glass to prevent sparks from escaping.
- **Keep a clutter free environment.** Store

kindling, fire logs and wood at least three feet from any heat source.

- **Dispose of ashes in a metal container and place the container outdoors at least three feet from anything flammable.** Ashes may retain heat for days after they appear out.



## Portable Space Heaters

- **When using portable heaters make sure they come with an automatic tip-over switch and a high temperature limit switch.** The tip-over switch turns the heater off if it is knocked over. The high temperature limit switch regulates the heater preventing it from overheating.

- **Give heaters space.** Keep at least three feet of space between the heater and combustibles such as furniture, curtains, papers and people.
- **Check heater electrical cords.** If the cord is frayed, cracked or becomes hot have it serviced.
- **Never use extension cords with portable electric heaters.** It can overload the circuit and cause a fire.

- **Unplug heaters when not in use or before going to bed.**

## Electric baseboard and wall heaters

- **Be aware of electric baseboard or wall heaters.** These heaters are thermostatically controlled and turn on without warning when temperatures drop. Keep combustibles at least three feet from these types of heaters.



## Propane appliances

- **If using a propane fueled heater, make sure it is designed for indoor use.** Read all of the manufacturer's instructions and make sure it is properly vented.
- **Do not use barbecues indoors for heating or cooking.**
- **Make sure propane fueled appliances are properly vented and follow all manufacturers' instructions.**



# Winter Heating and Cold Weather Safety

## Propane appliances Continued

- **If you smell gas, do not operate any switches, appliances or thermostats.** A spark from one of these could ignite the gas. Get everyone outside and away from the building. Shut off the gas supply. Call your propane supplier from a neighbor's phone or cell phone.
- **Avoid kerosene heaters.** They can emit poisonous fumes.

## Smoke alarms and home escape plans

- **Working smoke alarms alert you to a fire and more than double your chances of surviving a fire.** In a fire, minutes could mean the difference between life and death.
- **Install smoke alarms in every home, on every level, outside each sleeping area and in each bedroom.**
- **Test and vacuum your smoke alarms each month to make sure they are working.**
- **Smoke alarms 8 to 10 years old or older should be replaced.**
- **Make a home escape plan and practice it**



with your family at least twice a year.

## Carbon Monoxide dangers

- **Home heating and cooking equipment that burn fuels such as gasoline, wood, coal, natural gas, propane, oil and methane are sources of carbon monoxide.**
- **Carbon monoxide poisoning can be fatal if not detected early.**
- **If you burn one of these fuels for home heating, make sure your carbon monoxide alarm is working properly.**

## DRIVER SAFETY



Snow, ice and extreme cold can make driving treacherous. In 1998, 131,000 motor vehicle crashes occurred during sleet and snowy conditions in the U.S. Before winter, make sure your car is ready for the season with a tune-up, snow tires or tires with good tread, a charged battery and sufficient antifreeze.

- **Keep emergency gear in your car, including a cell phone, flashlight, jumper**

cables, sand or kitty litter, ice scraper/snow brush, small shovel, blankets and warning devices. For longer trips take food, water, extra blankets and required medications.

- **If you must travel in bad weather, drive slowly and let someone know your route and anticipated arrival time.**
- **Try to get to the store before a storm hits.**
- **Carbon monoxide kills. Don't sit in a parked car with the engine running unless a window is open. Don't warm up your car in the garage. If your car is outside, make sure the exhaust pipe and the area around it are free of snow.**
- **If you are stopped or stalled, light two flares, and place one at each end of the car. Stay in your vehicle and open a window slightly. Wrap yourself in blankets. Run your heater for a few minutes every hour to keep warm.**

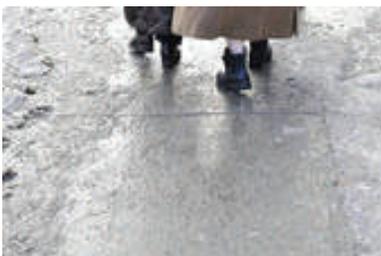


# Winter Heating and Cold Weather Safety

## PEDESTRIAN SAFETY

Ice and snow-covered roads and walkways can be serious safety hazards.

- Walk on sidewalks, if possible. If they are icy and you must take to the streets, walk against the flow of traffic and as close to the curb as you can.
- Wear a bright piece of outer clothing if you have to walk in the street or road. Dark winter colors are often hard for motorists to see.
- Don't wear a hat or scarf that blocks your vision or makes it hard for you to hear traffic.
- Ice and snow can alter road conditions making it hard for vehicles to stop or slow down. Before you step off the curb -- even at a stop sign or traffic light -- make sure approaching vehicles have come to a complete stop.
- Be aware that snowdrifts can turn familiar territory into an alien landscape, covering curbs and other potential hazards.
- Bending your knees a little and taking slower, shorter steps can greatly reduce your chances of falling.



## DRESS FOR THE COLD

Walking in a winter wonderland won't be so wonderful if you aren't prepared for the weather. Not dressing properly can lead to hypothermia, a serious condition in which your body temperature cools down to abnormal levels.

- Wear several layers of loose-fitting, lightweight clothing, and wear mittens instead of gloves. Trapped, insulating air warmed by body heat is the best protection from the cold.
- Wear a hat and make sure shoes or boots have nonskid soles.
- Change out of wet clothes as soon as possible.



## FROZEN PIPES

One of the main problems many households experience during cold weather is frozen pipes and waterlines. Although preventing this problem from occurring is important, how it is dealt with is even more important, since it often involves a heat source. Here are some prevention and safety tips which can save you time and trouble.

To keep pipes from freezing:

- Wrap pipes in insulation; insulate all pipes exposed to wind, cold
- Open the base cabinet where the pipes are located. This will keep warmer air circulating around the pipes.
- Open the cold water faucet slightly. The flow of the trickling water will help prevent freezing. If the pipe is next to an outside wall, use warm water instead of cold.

If the pipes do freeze, follow these guidelines:

- Try to find out where the pipes are frozen.
- Open the faucet.
- Use a hair dryer rather than a device with an open flame.
- If you use an electric heater to unthaw the pipe, keep the heater at least three feet away from the open pipe and do not leave it unattended. No other type of heater should be used.

"This is only a sample of the safety precautions we must take during the winter months," says Fire Chief Jack Cooley of the Roseburg Fire Department. "Safety is a personal responsibility. If you are in doubt, think twice before doing anything that may prove hazardous to yourself, your property or those around you."

*For more information regarding winter and cold safety, please contact the Roseburg Fire Department Fire Prevention Bureau at (541) 492-6770 or email us at [fireprevention@cityofroseburg.org](mailto:fireprevention@cityofroseburg.org).*

# Cold Weather Damage to Fire Sprinkler Systems

Commercial and residential fire sprinkler systems may be our best choice in the struggle between fire, life safety and property protection, however water damage happening on (or shortly after) a cold winter day can be very expensive for property owners and occupants, and it need not involve a fire.



The weather can become a factor any time temperatures are below 40°F and water is present, because the possibility of freezing exists. The length of exposure to temperatures below 40° can also affect the potential for freezing.

Building owners and occupants can greatly decrease the probability of system failure by performing the necessary inspections, testing, and maintenance on systems. If the water-filled pipes are near exterior walls or in the attic, the occupants must be sure to maintain the integrity of the insulating barrier which was installed with the system, as well as maintaining adequate heat wherever piping is located.

According to Roseburg Fire Marshal, Tony DiMare, "The possibility of system failure and water damage can be greatly reduced by inspecting, protecting, and maintaining a sprinkler system. All commercial sprinkler systems must be inspected once a year by a certified technician, and homeowners should take measures to protect their investment as well."

If a fire sprinkler system does fail, it requires a timely response by a sprinkler contractor that has trained and experienced personnel to provide the necessary service and/or repairs. So, what should you do if you have damage? Take the following steps immediately but don't panic:

1. Call your alarm company to advise them of a leak and put your system out of service.
2. Shut off the main control valve. This valve has a wheel handle that typically is as large as a steering wheel in your automobile. TURN THE WHEEL CLOCKWISE.
3. Contact the company which installed your system in order to get it repaired.
4. Contact your insurance company and advise them of the leak.
5. If this is a commercial

building, begin system impairment procedures, which include a fire watch.

6. Call the Fire Department to notify them that your system is out of service and that you have begun your impairment program.

Once your system is restored, contact the Fire Department and let them know the sprinklers are back in service. They may be able to provide helpful advice on how to avoid future problems.

Remember, the best insurance is preparation. Track weather changes and be prepared for any temperature extremes that may affect your system, because the sprinkler system is your best insurance against damages from a fire.



*For more information, please contact the Roseburg Fire Department Fire Prevention Bureau at (541) 492-6770 or email us at [fireprevention@cityofroseburg.org](mailto:fireprevention@cityofroseburg.org).*

# Ordinances

The following are the Ordinances passed by the Roseburg City Council during the final six months of calendar year 2009.

**“ORDINANCE”:** A written directive or act of a governing body. Ordinances have the full effect of law within the local government’s boundaries, provided that they do not conflict with a state statute or constitutional provision. An ordinance has two readings at Council prior to being voted on by the Council. An ordinance becomes effective 30 days after the second reading, unless an emergency is declared which enables the Ordinance to become effective immediately.

**Ordinance No. 3313:** “An Ordinance Amending Roseburg Municipal Code Chapter 8.08 Regarding Parking Fines and Additional Remedies,” adopted July 13, 2009.

**Ordinance No. 3314:** “An Ordinance Granting ComSpan Communications, Inc. a Franchise to Use the Public Ways of the City of Roseburg for Purposes of Providing Telecommunications Services in Accordance With Applicable Provisions of the Roseburg Municipal Code,” adopted August 10, 2009.

**Ordinance No. 3315:** “An Ordinance Declaring the Annexation of 19.59 Acres, More or Less of Property Located East of NE Stephens Street, South of Kenneth Ford Drive, Further Described as Tax Lots 102, 500, 501, 502, 600 and 700, in Township 26

South, Range 06 West, Willamette Meridian, Section 36DD, Along With 9.52 Acres of the NE Stephens Street and Kenneth Ford Drive Right-of-Way Included in the Powell Development Annexation as File No. DOR 10-P325-2009; Withdrawing the Property From Douglas County Fire District 2; Making an Amendment to the Roseburg Zoning Maps; Approving Site Plan Review; and Directing the Filing of a Transcript With the Secretary of State,” adopted September 28, 2009.

**Ordinance No. 3316:** “An Ordinance Amending the Transportation System Plan of the Roseburg Urban Area Comprehensive Plan by Adopting and Including Amendments Addressing Bicycle and Pedestrian Transportation by Reference,” adopted September 28, 2009.

**Ordinance No. 3317:** “An Ordinance Repealing Ordinance No. 3110 and Amending Section 11 of Ordinance No. 2937, Granting a Franchise to PacifiCorp, an Oregon Corporation Doing Business as Pacific Power and Light Company and Declaring an Effective Date of November 1, 2009,” adopted October 12, 2009.

**Ordinance No. 3318:** “An Ordinance Declaring a Comprehensive Plan Amendment Adopting by Reference the West Avenue Redevelopment Plan,” adopted October 12, 2009.

**Ordinance No. 3319:** “An Ordinance Granting McLeod USA Telecommunications Services, Inc., a Telecommunications Franchise Retroactive to January 1, 2009,” adopted October 12, 2009.

**Ordinance No. 3320:** “An Ordinance Granting Global Crossing Telecommunications, Inc., a Telecommunications Franchise Retroactive to January 1, 2009,” adopted October 12, 2009.

**Ordinance No. 3321:** “An Ordinance Declaring a Comprehensive Plan Land Use Map Amendment, Zone Change and Land Use and Development Ordinance Text Amendment Adding Sections 3.1.080 and 3.24.180, West Avenue Residential Overlay District,” adopted December 14, 2009.

**Ordinance No. 3322:** “An Ordinance Declaring a Comprehensive Plan Land Use and Development Ordinance Text Amendment Amending Article 30 Floodplain Overlay,” adopted December 14, 2009.

**Ordinance No. 3323:** “An Ordinance Amending Subsection 2.34.030(A) of the Roseburg Municipal Code Regarding Council Attendance Requirements,” adopted December 14, 2009.

# Ordinances

*The following are the Ordinances passed by the Roseburg City Council during the final six months of calendar year 2009.*

**Ordinance No. 3324:** “An Ordinance Annexing 37.91 Acres of Property and Associated Right-of-Way Located East of NE Stephens Street at NE Russell Avenue; Withdrawing the Property From Douglas County Fire District 2; Amending the Roseburg Zoning Maps; and Directing the Filing of a Transcript With the Secretary of State,” adopted December 28, 2009.

**Ordinance No. 3325:** “An Ordinance Annexing 22.56 Acres of Property and Associated Right-of-Way Located South of NE Newton Creek at NE Carmen Street; Withdrawing the Property From Douglas County Fire District 2; Amending the Roseburg Zoning Maps; and Directing the Filing of a Transcript with the Secretary of State,” adopted December 28, 2009.

**Ordinance No. 3326:** “An Ordinance Annexing 63.71 Acres of Property With Associated Right-of-Way Located on NW Broad Street; Withdrawing the Property From Douglas County Fire District 2; Amending the Roseburg Zoning Maps; and Directing the Filing of a Transcript With the Secretary of State,” adopted December 28, 2009.

**Ordinance No. 3327:** “An Ordinance Annexing 37.58 Acres of Property and Associated Right-of-Way Located East of SE Stephens Street, North of Kenneth Ford Drive; Withdrawing the Property From Douglas County Fire District 2; Amending the Roseburg Zoning Maps; and Directing the Filing of a Transcript With the Secretary of State,” adopted December 28, 2009.

**Ordinance No. 3328:** “An Ordinance Annexing 13.71 Acres of Property and Associated Right-of-Way Located East of NE Stephens Street, South of NE Newton Creek; Withdrawing the Property From Douglas County Fire District 2; Amending the Roseburg Zoning Maps; and Delaying the Effective Date of Such Actions Until the Earlier of the Third Anniversary of the Date This Ordinance is Adopted or Upon Transfer of Ownership of the Property,” adopted December 28, 2009.

**Ordinance No. 3329:** “An Ordinance Annexing 6.32 Acres of Property and Associated Right-of-Way Located East of NE Vine Street, North of NE Meadow Avenue; Withdrawing the Property From Douglas County Fire District 2; Amending the Roseburg Zoning Maps; and Delaying the Effective Date of Such Actions Until the Earlier

of the Third Anniversary of the Date This Ordinance is Adopted or Upon Transfer of Ownership of the Property,” adopted December 28, 2009.

**Ordinance No. 3330:** “An Ordinance Annexing 3.33 Acres of Property and Associated Right-of-Way Located on NW Walter Court; Withdrawing the Property From Douglas County Fire District 2; Amending The Roseburg Zoning Maps; and Delaying the Effective Date of Such Actions Until The Earlier of the Third Anniversary of the Date This Ordinance is Adopted, or Upon Transfer of Ownership of the Property,” adopted December 28, 2009.



# Resolutions

The following are the Resolutions passed by the Roseburg City Council during the final six months of calendar year 2009.

**“RESOLUTION”:** An order of a governing body; requires less legal formality than an Ordinance. Statutes or City Charter specify which actions must be by Ordinance and which may be by Resolution. For cities, revenue-raising measures such as taxes, special assessments and service charges are always imposed by Ordinance; fee amendments, however, are made by Resolution. Prior to adoption, a Resolution only needs to be read before the City Council once (by title only, if no member of the Council objects).

**Resolution No. 2009-18:** “A Resolution Authorizing a Loan From the Water Service Fund to the Golf Fund,” adopted July 13, 2009.

**Resolution No. 2009-19:** “A Resolution Rescinding Resolution 2008-13 and Amending Transportation Systems Development Charge Methodology,” adopted July 27, 2009.

**Resolution No. 2009-20:** “A Resolution Supporting Designation of “National Job Corps Day”, adopted August 10, 2009.

**Resolution No. 2009-21:** “A Resolution Initiating a

Request for Jurisdictional Transfer of NE Stephens Street From Douglas County to the City of Roseburg,” adopted August 24, 2009.

**Resolution No. 2009-22:** “A Resolution Amending Resolution No. 92-13 Regarding Fees by Adding Fees for Public Safety Center Room Usage and Document Recording,” adopted October 12, 2009.

**Resolution No. 2009-23:** “A Resolution Adopting a Supplemental Budget for Fiscal Year 2009-10,” adopted October 12, 2009.

**Resolution No. 2009-24:** A Resolution Rescinding Resolution No. 2009-10 Adopting a Policy Regarding Attendance at Executive Sessions of the Roseburg City Council,” adopted November 9, 2009.

**Resolution No. 2009-25:** “A Resolution Adopting the City of Roseburg Executive Session News Media Attendance Policy,” adopted November 9, 2009.

**Resolution No. 2009-26:** “A Resolution Supporting Two ConnectOregon Grant Applications for a Runway Extension and Taxiway Relocation at Roseburg Regional Airport,” adopted November 9, 2009.

**Resolution No. 2009-27:** “A Resolution Adopting a Supplemental Budget for Fiscal Year 2009-10,” adopted November 23, 2009.

**Resolution No. 2009-28:** “A Resolution Initiating a Request for Jurisdictional Transfer of NE Stephens Street, Newton Creek, Vine Street and Lookingglass From Douglas County to the City of Roseburg,” adopted December 14, 2009.

**Resolution No. 2009-29:** “A Resolution Regarding Exemption From Competition in Public Contracting for the Garden Valley Structural Overlay Project (Between Kline Street and the West City Limits,” adopted December 28, 2009.

Complete copies of, or more information regarding City Ordinances and Resolutions may be obtained through the City Manager’s Office on the third floor of City Hall, 900 SE Douglas Avenue, Roseburg; by calling 541/672-7701 or requested via e-mail sent to [scox@cityofroseburg.org](mailto:scox@cityofroseburg.org).

# 2009 Street Improvement Projects

This past year saw the completion of two much anticipated sidewalk projects, one on Vine Street and one on Garden Valley Boulevard. The Vine Street project stretched from Alameda Avenue to Meadow Avenue, an area that runs along Joseph Lane Middle School. The new improvements included widening the street section, and installing curbs and gutters, sidewalks,



## BEFORE

bike lanes, storm drainage and street lighting facilities. In addition, portions of the water system were replaced and new fire hydrants were installed. The project began in July and was completed in October.

Project funding came from a variety of sources including streetlight/sidewalk funds, transportation funds, storm drainage and water utility funds. As can be seen below, the Vine Street project has created a much safer

walking environment for kids attending JoLane.

Walkers, runners and cyclists alike have been busy utilizing the new sidewalks and bike lanes on Garden Valley Boulevard. This improvement included construction of sidewalks, storm drainage and additional street lighting between Stewart Parkway and Kline Street. Previously, this section had an asphalt shoulder with deep drainage ditches on each side. As part of the project, the roadside ditches were eliminated and sidewalks were installed. The project was funded using a combination of a Local Improvement District, storm drainage funds, transportation funds and streetlight/sidewalk funds.



## AFTER

A Local Improvement District (LID) was formed to pay for a majority of the sidewalk improvements. An LID is a mechanism where the abutting property owners participate in the cost of the

project. Normally, sidewalks and related improvements are required when a new development is constructed. In some instances, the LID mechanism is used in lieu of construction at time of development.

Another street improvement completed this year was the reconstruction of Rose Street, Court Street and Douglas Avenue. This was completed as part of the Public Safety Center project. Improvements included a complete reconstruction of the street and storm drainage system, as well as new sidewalks, lighting, trees and parking areas. The reconstruction of this street was funded via transportation and streetlight/sidewalk funds.

As part of this year's pavement management program, portions of three arterial streets were overlaid or slurry sealed. These streets included Stephens Street, Stewart Parkway and Edenbower Boulevard. Staff continues to work on sustainable funding for the pavement management program to preserve and protect one of the City's most valuable assets, our streets.



## Portable Signs

Many businesses make use of portable signs, either A-frame or reader board style. They are inexpensive and place the message at eye level. Unfortunately, the location of portable signs sometimes causes problems.



Portable signs can cause a traffic hazard, by blocking visibility at intersections and driveways. Every street intersection and all commercial driveways require a Clear Vision Triangle. Briefly, the Clear Vision Triangle has legs 30 feet long at intersections, and legs 10 feet by 30 feet at driveways. A rule of thumb is to not put portable signs within 30 feet of an intersection or driveway, though the sign can be set back from the street and be legal. Portable signs less than 3 feet tall can be placed in the Clear Vision Triangle. Details and diagrams are available at <http://www.cityofroseburg.com/commDevelop/planning/documents/CHAPTER3ARTICLE35-CLEARVISION.DOC>, or phone 541-440-1177 for further information.



Portable signs are only allowed on sidewalks or right-of-way in the Central Business District of downtown Roseburg. Even there, they must only be placed within the frontage of the store, and cannot obstruct pedestrian or wheelchair use of the sidewalk. Business owners are required to file a certificate of insurance with the City showing liability coverage for any damage caused by their sign.

At all other locations, City crews will simply remove the sign. We make an attempt to notify the owner of the sign before picking it up, but that is not always possible.



Garage sale signs just go in the dumpster, but we store professional signs at the City sign shop for 30 days. Call 541-677-9672 to see if we have your sign.





# Crime Prevention Begins at Home

Have you ever wondered why some properties are victimized by criminals and others are not and what makes one property more susceptible to criminal attack than another?

Crime Prevention Through Environmental Design or CPTED, as it is more commonly known, is a proactive crime-fighting technique. CPTED works by decreasing a criminal's ability to commit crime. It also increases the chances that neighbors will see and report the crime as it occurs. CPTED goes beyond traditional security methods by providing a common sense way to improve the safety of your home and property.

So how can you make your property safer? It's very easy and doesn't have to be expensive to apply. It simply involves taking advantage of your property's natural visibility, access control, territorial potential and maintenance.

First, start by taking a fresh look at your property's natural visibility potential. Criminals don't like to commit crimes in areas where they feel exposed to observers. In the event a crime does occur, there is also a greater chance that it will be reported to police. Ask yourself: Are views from

neighboring properties or street obscured by landscaping or fencing? Are there any adult-sized hiding spots around my doors or windows? To solve this problem consider adding motion activated lights, reducing landscaping or altering fencing so that intruders can be kept under observation.

Next, take a fresh look at your property's access control potential. Access control is defined by the design of an area



to physically obstruct or guide access by people or vehicles. This strategy works by deterring access to potential targets of crime. Ask yourself: Do people access my property in ways other than I intended? Can people inconspicuously approach my mailbox, garage or shop without me knowing? To resolve this dilemma consider better control of undesired movements onto and within your property. Use a locking mailbox, deadbolts, window locks and alarms. Add landscaping, fencing or barriers to increase the conspicuousness of anyone breaching a boundary.

Now, take a fresh look at your

property's territorial reinforcement. Territorial reinforcement clearly shows that someone owns the area. It suggests to criminals that a person is present that may witness their criminal activity and report it to police. Ask yourself: Do strangers regularly trespass or loiter on my property? Take steps to rectify this by creating or extending a sphere of influence around your property. This can be done through strategically placed flowerbeds, low fences, hedges or signage.

Finally, take a good look at the maintenance of your property. Maintenance allows for the continued use of a space for its intended purpose. Ask yourself: Is your landscape properly maintained? Do I have inoperable vehicles or equipment strewn about my property? Uncut grass and weeds make a home or area look like it is not inhabited. It sends a message to criminals that no one cares and may be inviting to criminals to victimize the property. A manicured landscape, a clean and repaired building, proper lighting and absence of trash will help to make people feel safe.

CPTED techniques are directed against crimes of opportunity and have been proven to reduce crime.

Please contact the Roseburg Police Department if you would like to learn more about Crime Prevention.

# Calendar of City Meetings

City Commissions conduct regular public meetings according to the following schedule:

Airport	1 <sup>st</sup> Monday	noon	Conference Room
City Council	2 <sup>nd</sup> & 4 <sup>th</sup> Monday	7:00 p.m.	Council Chambers
Economic Development	2 <sup>nd</sup> Tuesday	noon	Conference Room
Historic Resource Review	2 <sup>nd</sup> & 4 <sup>th</sup> Wednesday	noon	Conference Room
Parks & Recreation	1 <sup>st</sup> Wednesday	8:00 a.m.	Conference Room
Planning	1 <sup>st</sup> & 3 <sup>rd</sup> Monday	7:00 p.m.	Council Chambers
Public Works	2 <sup>nd</sup> Thursday	3:30 p.m.	Conference Room
Visitors & Convention	3 <sup>rd</sup> Tuesday	4:00 p.m.	Conference Room

Depending upon the number of issues needing attention by the Commissions, special meetings may be scheduled or regular meetings may be cancelled. Upon final preparation, summaries of meeting agendas are forwarded to the News Review for inclusion in the public meeting calendar, are available at City Hall and on the City of Roseburg website at [www.cityofroseburg.org](http://www.cityofroseburg.org). Prior to attending a meeting, you may wish to call City Hall to ensure the meeting is going to be held.

## City Staff

Located at 900 SE Douglas unless otherwise noted:

Web Page: [www.cityofroseburg.org](http://www.cityofroseburg.org)

	<u>Phone</u>	<u>Email Address</u>
City Manager Eric Swanson	541-672-7701 ext 222	eswanson@cityofroseburg.org
Airport FBO (Ocean Air)	541-672-4425	
City Recorder Sheila Cox	541-672-7701 ext 222	scox@cityofroseburg.org
Community Development	541-440-1177	
Director Brian Davis	541-440-1177	bdavis@cityofroseburg.org
Planning Division	541-440-1177	lgibbs@cityofroseburg.org
Zoning Line	541-440-1176	lgibbs@cityofroseburg.org
Finance Director Cheryl Guyett	541-672-7701	cguyett@cityofroseburg.org
Fire Chief Jack Cooley, 700 SE Douglas	541-492-6770	jcooley@cityofroseburg.org
Emergency	9-1-1	
Human Resources Director		
Barbara Gershon	541-672-7701 ext 222	bgershon@cityofroseburg.org
Jobline	541-440-1199	ddavidson@cityofroseburg.org
Parks & Recreation	541-440-1188	
Program Manager Barbara Taylor	541-440-1188	btaylor@cityofroseburg.org
Park Facility Reservations	541-440-1188	crogers@cityofroseburg.org
Stewart Park Golf Course	541-672-4592	
Tennis Court Facility	541-673-3429	
Police Chief Mark Nickel	541-492-6760	mnickel@cityofroseburg.org
700 SE Douglas		
Emergency	9-1-1	
Police Officer (Non-Emergency)	541-440-4471	
Public Works Director Nikki Messenger	541-440-1182	nmessenger@cityofroseburg.org
Maintenance Concerns	541-677-9672	vtower@cityofroseburg.org
Water After Hours Emergency	541-673-0397	

# Citizens Guide to City Council Meetings

**Regular City Council meetings** are held the second and fourth Monday of each month at 7:00 p.m. in the City Hall Council Chambers at 900 SE Douglas Avenue. Agendas for upcoming Council meetings are available on our website and in the City Recorder's Office the Friday prior to the meeting. Current agendas are also available at the meeting. In rare instances, the Council may deal with agenda items out of order.



Citizens attending Council meetings may speak on any item on the agenda, unless the item is the subject of an executive session or a public hearing where comments have been taken and the hearing has closed. Citizens may speak when recognized by the chair and will be required to give their name and address for the official record. A minimum of 12 copies should be provided if you are submitting handouts to Council.

Time is set aside for **Public Participation** toward the beginning of each meeting. At this time, anyone wishing to address the City Council concerning items of interest not included in the agenda may do so for 6 minutes. The person addressing the Council shall, when recognized, give his/her name and address for the record, including whether or not they are a resident of the City. All remarks shall be directed to the whole City Council. The Council reserves the right to delay any action, if required, until such time when they are fully informed on the matter.

City Council and Planning Commission meetings are recorded on DVD, televised live over Charter Communications Channel 19 and may be viewed on our website. Audiotapes are taken for all other public meetings. After approval, written minutes, not verbatim transcripts, are available on our website.

To view full agenda packets online in a pdf format, go to [www.cityofroseburg.org](http://www.cityofroseburg.org) and click on 'City Council Meetings' and then click 'Council Agenda/Minutes'. Packets are available Thursday prior to the council meeting (first and third Thursday of the month).



# Mayor and City Council

## Mayor—Larry Rich

Ward I  
Voting Precincts  
**38, 39, 40**



Councilor Ward I  
Position 1  
**Verna Ward**



Councilor Ward I  
Position 2  
**Ken Averett**

Ward II  
Voting Precincts  
**36, 37**



Councilor Ward II  
Position 1  
**Tom Ryan**



Councilor Ward II  
Position 2  
**Steve Tuchscherer**

Ward III  
Voting Precincts  
**44, 45, 46, 47**



Councilor Ward III  
Position 1  
**Chris Spens**



Councilor Ward III  
Position 2  
**Rick Coen**

Ward IV  
Voting Precincts  
**41, 42, 43**



Councilor Ward IV  
Position 1  
**Steve Kaser**



Councilor Ward IV  
Position 2  
**Mike Baker**

*You are invited to attend a Ward IV neighborhood meeting to discuss any issues of City concern. Councilors Mike Baker and Steve Kaser will host the meeting on Tuesday, February 9 at 6:30 p.m. in the City Hall Council Chambers. Ward IV generally consists of downtown, Eastwood and West Avenue neighborhoods and a portion of the area surrounding Winchester Street.*

## CITIZEN SUGGESTION BOX

What suggestions do you have to share with your elected and appointed City officials?

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Please return suggestions to: City Manager's Office, 900 SE Douglas Avenue Roseburg, OR 97470  
Phone: (541) 672-7701 / Fax: (541) 673-2856 Email: [ddavidson@cityofroseburg.org](mailto:ddavidson@cityofroseburg.org)

