Roseburg Transportation System Plan Update: Kick-off Meeting

LOCATION: Roseburg Public Safety Center. 700 SE Douglas Ave. (& WebEx call)
DATE: Thursday, December 22, 2016
TIME: 10:00 AM - NOON

Attendees:
John Lazur, City of Roseburg (CoR)  Bob Dannenhoffer, Public Health
Nikki Messenger, CoR  Steve Kaser, Roseburg City Council
Angela Rogge, DEA (Consultant Deputy PM)  Denny Austin, Roseburg Public Schools
Dana Shuff, DEA  Duane Haaland, Roseburg Planning Commission
Josh Heacock, Douglas County Public Works  Kristi L. Hagey, Umpqua Valley disAbilities Network
Stuart Cowie, Douglas County Planning  Marjian Coester, Umpqua Community College
Lisa Cornutt, ODOT Planning & Programming  Virginia Elandt, Oregon Department of Transportation
Gary Garrisi, Roseburg Fire Department  Jenny Carloni, League of Women Voters Umpqua Valley
Stuart Liebowitz, CoR Public Works Commission  Mark Rodgers, CoR Public Works
Doug Feldcamp, Umpqua Dairy  Cheryl Cheas, UCAN/UTRANS
Heather Albers, Healthy Communities  Jeff Eichenbusch, CoR Police Dept.
Dick Dolgonas, Bike Walk Roseburg/Umpqua Velo Club  Joe Kaser, Rutgers University
Lance Colley, CoR

Introductions
- John Lazur kicked off the meeting by welcoming those in attendance and introducing the City staff that were present
- We did a round of introductions for all PAC members in attendance
- Angela Rogge introduced herself as the Consultant Deputy PM from David Evans and Associates, Inc (DEA) and explained the “nuts and bolts” of what a Transportation System Plan (TSP) is and why we are updating the current plan.

Communication
- There was a summary given of the roles of the City, Consultant and DEA as part of the greater Project Management Team (PMT). The City will coordinate with stakeholders and the PAC while bringing institutional knowledge of the City’s Transportation needs. The State is managing the contract and will also provide necessary resources to review state-managed facilities. The Consultant will be collecting the data, preparing reports, analyzing the system and facilitating the TSP development process. The Consultant will be responsible for developing all work products, meeting materials/summaries and responding to comments from the PAC and PMT.
- Points of contact: John Lazur (CoR) will be the main point of contact but Angela Rogge (DEA) explained that she is also available on the Consultant side.
- PAC involvement will be throughout the duration of the project and review of technical memorandums where comfortable
What is a TSP? Goals for TSP Update?

- At the most basic level, it provides a blueprint for all modes of travel: vehicle (both personal and freight), bicycle, pedestrian, and transit.
- Guide the maintenance, development, and implementation of the transportation system, to accommodate 20 years of growth in population and employment
- Compliance with the Oregon Transportation Planning Rule
- Existing plan was “lofty,” would like this update to be more realistic. The previous plan identified a list of projects with a combined cost that was not feasible to implement.

Schedule

- The Consultant reviewed the plan for major deliverables/technical memos (TMs)
- The suggested schedule would result in an adoption-ready TSP in early 2018, open to feedback
- Projects need to be included in the TSP in order to apply for funding
- The first Consultant/PAC in-person meeting is slated for after Draft TM #4: Future Baseline Conditions (July 2017?)
- Consultant will send TMs #1, 2, 3, & 4 at approximate highlighted dates (see attached presentation) – there will be opportunities for PAC to provide feedback/work with City before July 2017.
- A PAC meeting could possibly take place without Consultant present before July if necessary – would be facilitated by the City.

Public Involvement Plan (PIP)

- Goal: active participation with all stakeholders & the public from the very beginning
- Recommendations for stakeholder involvement
- Project decision making
- Public Involvement tasks:
  - Posting project materials to web
  - PAC Meetings
  - Process for PAC input
  - Public Meetings/Open Houses
  - Media and Outreach
- Process for obtaining feedback from public
  - In the process of hiring a new director, will always be an open line of communication
  - John Lazur (City) will be communicating TMs to the PAC, input/feedback can be communicated back to him
  - Everyone is encouraged to provide feedback where they are comfortable. Some of the reports can get into the weeds, but please feel free to provide/not provide feedback according to your comfort level. It is ok to ask questions!
  - Comments for PAC will be consolidated and posted to website with a media release to allow public to give feedback on progress, possibly provide comments and meeting notes at public meetings for people who do not have access to the website
Roseburg “Hot Spots”
- Points of interest (operational concerns, access, safety, multimodal, land use, etc.)
- City/Consultant has a good idea of areas of concerns from previous plans/citizen complaints, personal experience, but want input from other sources as well in order to be as diverse and complete as possible
- A PAC member asked if public complaints could be compiled and given to the PAC – The City let the group know that they are not formally tracked in a way that is easily shared. However, the City mentioned that generally the complaints on the system occur for spot-fixes (pothole, traffic signal out of service, debris in road, lighting out, etc.) not chronic concerns.
- Very limited options to get from one side of town to the other – three interchanges are the only means of crossing I-5. Future of the transportation system should address this.
- Garden Valley Blvd – some drivers avoid on Fridays due to congestion
- A PAC member expressed that the previous TSP was NOT easy to read for the general public (no executive summary, very lengthy) and wants to know what will be done to make the new TSP easier to read – Consultant provided some examples of what newer/updated TSPs look like and that the plan is to includes an executive summary as part of the new TSP, TMs will be listed in Appendices rather than in the TSP document to make the plan less cumbersome.

Sample:

Funding
- The Consultant listed what has been available historically for Roseburg:
  - STIP
  - State shared motor fuel tax
  - Aid to Cities
  - SDC Revenues
- Nikki Messenger (CoR) explained that although some of these resources have been available in the past, not all are still available or will be available in the future.
- Aid to Cities is no longer a funding source
- Pavement management and maintenance: costly, taking up a lot of funding, not leaving much for improvements
• There could be future work done to determine if a local gas tax is a viable option in the future; the residents of Roseburg are not the only users of the transportation system.
• Although there is limited funding, the TSP is expected to show projects totaling more than what we have – more funding is likely to be needed
• Urban Renewal District funding will be gone after 2019
• The intent of the TSP is still to identify feasible projects that guide the transportation system in the direction the community wants to go. Updating the Goals and Objectives will be an important aspect of the TSP as they will be used to evaluate potential projects/improvements

Next Steps
• Presentation and meeting summary will be sent out and available on the website
• Draft TM #1 sent out in the next few weeks for review by the City, ODOT and PAC
Roseburg
Transportation System Plan Update

KICK OFF MEETING
Thursday, December 22, 2016
10:00 am - noon
Agenda

- Introductions
- Communication
- Schedule
- Public Involvement Program
- Roseburg Hot Spots
- Funding
Introductions

Project Management Team

City of Roseburg
- John Lazur
- Nikki Messenger
- Community Development Director

David Evans and Associates, Inc.
- Shelly Alexander, PM
- Angela Rogge, Deputy PM

ODOT
- Thomas Guevara Jr., Agency PM – Contract Manager

Project Advisory Committee (PAC)

- Roseburg Public Schools
- UCAN transit
- NeighborWorks Umpqua
- Bike/Walk Roseburg
- Umpqua Valley DisAbilities
- Freight - Umpqua Dairy
- League of Women Voters
- CHI Mercy Hospital
- DC Public Health
- Umpqua Community College
- Cow Creek Tribal Admin
- Douglas County PW
- Douglas County Planning
- COR Staff Public Works
- COR Staff CDD
- COR Staff Admin
- COR Staff Fire Dept.
- COR Staff Police Dept.
- COR City Council
- COR Planning Commission
- COR Economic Development Commission
- COR Public Works Commission
- ODOT
First: What is a TSP? Why do we need one?

- At the most basic level, it provides a blueprint for all modes of travel: vehicle (both personal and freight), bicycle, pedestrian, and transit.

- The purpose of the TSP is to guide the maintenance, development, and implementation of the transportation system, to accommodate 20 years of growth in population and employment, and to implement the plans and regulations of the regional government and the State of Oregon, including the Regional Transportation Plan (RTP) and the Oregon TPR.

- The Roseburg Transportation System Plan (TSP) is intended to eventually be adopted as the transportation element of the City’s Comprehensive Plan.

  - The City Council adopted the City’s first TSP in 2007.
Communication

- City of Roseburg staff will manage communication with the PAC
- Consultant staff will work with City to deliver documents
- Consultant staff will provide meeting materials and summaries
- Further details will be discussed when we talk about the Public Involvement Plan
Schedule

Public Involvement
• Kick-Off Meeting
• PAC Meetings (3 - with Consultant)
• Public Meetings (2)

Definitions and Background (TM #1)
• Policy Review, Project Overview, Goals & Objectives
• Traffic Methodology

Update System Inventory (TM #2)
• Summarizes existing system
• Maps, tables, text summary

Current Transportation System Operations (TM #3)
• Existing operations
• Multimodal
• Safety

Future Baseline Conditions (TM #4)
• 2035 Baseline conditions
• Assumes funded projects from CIP, STIP, previous TSP, adopted IAMPS

Concept Evaluation (TM #5)
• Potential system concepts
• Projects not covered by other plans
• Multimodal

Implementing Ordinances and Codes Changes
• Recommended code changes
• Sample code language

Draft TSP
• Modal plans/Planned improvements
• Implementation/Finance Plan

Final TSP

Suggested timing for PAC meeting (yellow border indicates concurrent with Public Open House)
Public Involvement Plan

- PAC Meetings
  - With City/ODOT
  - With Consultant (3)
- Public Meetings
  - Public Meeting #1 will introduce the Project to the public and provide an opportunity to give input on existing and future conditions analysis. (aligned with PAC/Consultant meeting #1)
  - Public Meeting #2 will provide members of the public an opportunity to review and provide input on proposed projects for the TSP. (schedule close to PAC/Consultant meeting #2)
- Distribution and Review of Work Products
- Tools: Website, comment tracking, interested parties/email communications
Hot Spots – Where are your concerns?

- Connectivity?
- Safety?
- Growth?
- Congestion?
- Lack of facilities?
Funding

- Inclusion of a project in the TSP does not represent a commitment by the City of Roseburg or ODOT to fund, allow, or construct the project. Projects in the TSP are not considered “planned” projects until they are programmed in the adopted CIP or STIP.

- Historic funding sources:
  - STIP
  - State shared motor fuel tax
  - Aid to Cities
  - SDC Revenues
Thank you!