ROSEBURG CITY COUNCIL AGENDA – AUGUST 12, 2019
City Council Chambers, City Hall
900 S. E. Douglas Avenue, Roseburg, OR 97470

6:45 p.m. Executive Session ORS 192.660(2)(a) – City Manager Contract

7:00 p.m. Regular Meeting

1. Call to Order – Mayor Larry Rich

2. Pledge of Allegiance

3. Roll Call
   Beverly Cole    Bob Cotterell    Alison Eggers    Linda Fisher-Fowler
   Ashley Hicks   Brian Prawitz    Tom Ryan         Andrea Zielinski

4. Mayor Reports
   A. City Manager Contract
   B. 2018 GFOA Award for Outstanding Achievement in Popular Annual Financial Report (PAFR)
   C. 2018 GFOA Certificate of Achievement for Excellence in Financial Reporting

5. Commission Reports/Council Ward Reports
   A. Economic Development Commission Resignation – Hannah Duncan

6. Audience Participation – See Information on the Reverse

7. Consent Agenda
   A. Minutes of July 22, 2019 Regular Meeting
   B. Inmate Housing Intergovernmental Agreement Extension

8. Public Hearing
   A. Ordinance No. 3527 – Amending RMC Title 12 Land Use Development Regulations – File No. LUDR-19-003, First and Second Reading

9. Department Items
   A. Contract Ratification – International Association of Firefighters (IAFF)
   B. Oregon Emergency Management Agreement/FEMA Funding

10. Items from Mayor, City Council and City Manager

11. Adjourn

12. Executive Session ORS 192.660(2)

Informational
   A. City Manager Activity Report
   B. Financial Quarterly Report

*** AMERICANS WITH DISABILITIES ACT NOTICE ***
Please contact the City Recorder's Office, Roseburg City Hall, 900 SE Douglas, Roseburg, OR 97470-3397 (Phone 541-492-6866) at least 48 hours prior to the scheduled meeting time if you need an accommodation. TDD users please call Oregon Telecommunications Relay Service at 1-800-735-2900.
AUDIENCE PARTICIPATION INFORMATION

The Roseburg City Council welcomes and encourages participation by citizens at all our meetings, with the exception of Executive Sessions, which, by state law, are closed to the public. To allow Council to deal with business on the agenda in a timely fashion, we ask that anyone wishing to address the Council follow these simple guidelines:

Persons addressing the Council must state their name and address for the record, including whether or not they are a resident of the City of Roseburg. All remarks shall be directed to the entire City Council. The Council reserves the right to delay any action requested until they are fully informed on the matter.

TIME LIMITATIONS
With the exception of public hearings, each speaker will be allotted a total of 6 minutes. At the 4-minute mark, a warning bell will sound at which point the Mayor will remind the speaker there are only 2 minutes left. All testimony given shall be new and shall not have been previously presented to Council.

CITIZEN PARTICIPATION – AGENDA ITEMS
Anyone wishing to speak regarding an item on the agenda may do so when Council addresses that item. If you wish to address an item on the Consent Agenda, please do so under “Audience Participation.” For other items on the agenda, discussion typically begins with a staff report, followed by questions from Council. If you would like to comment on a particular item, please raise your hand after the Council question period on that item.

CITIZEN PARTICIPATION – NON-AGENDA ITEMS
We also allow the opportunity for citizens to speak to the Council on matters not on this evening’s agenda on items of a brief nature. A total of 30 minutes shall be allocated for this portion of the meeting.

If a matter presented to Council is of a complex nature, the Mayor or a majority of Council may:

1. Postpone the public comments to “Items From Mayor, Councilors or City Manager” after completion of the Council’s business agenda, or
2. Schedule the matter for continued discussion at a future Council meeting.

The Mayor and City Council reserve the right to respond to audience comments after the audience participation portion of the meeting has been closed.

Thank you for attending our meeting – Please come again.
The City Council meetings are aired live on Charter Communications Cable Channel 191 and rebroadcast on the following Tuesday evening at 7:00 p.m. Video replays and the full agenda packet are also available on the City’s website: www.cityofroseburg.org.
2018 GFOA AWARD FOR OUTSTANDING ACHIEVEMENT IN POPULAR ANNUAL FINANCIAL REPORTING (PAFR)

Meeting Date: August 12, 2019
Department: CMO / Finance
www.cityofroseburg.com

Agenda Section: Mayor Report
Staff Contact: Nikki Messenger/Ron Harker
Contact Telephone Number: 541-492-6710

ISSUE STATEMENT AND SUMMARY
The Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for Outstanding Achievement in Popular Annual Financial Reporting to the City of Roseburg for its Popular Annual Financial Report for the fiscal year ended June 30, 2018. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports.

In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

The City’s 2018 Popular Annual Financial Report is the fourth PAFR produced by the City, and the Award for Outstanding Achievement in Popular Annual Financial Reporting is the City’s fourth received.
2018 GFOA CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

Meeting Date: August 12, 2019
Department: CMO / Finance
www.cityofroseburg.com

Agenda Section: Mayor Report
Staff Contact: Nikki Messenger/Ron Harker
Contact Telephone Number: 541-492-6710

ISSUE STATEMENT AND SUMMARY
The City recently earned its 26th GFOA Certificate of Achievement for Excellence in Financial Reporting for its 2018 Comprehensive Annual Financial Report (CAFR). The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting, and its attainment represents a significant accomplishment by a government and its management. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

The City’s CAFR has been judged by an impartial panel to meet the high standards of the program including demonstrating a constructive “spirit of full disclosure” to clearly communicate its financial story and motivate potential users and user groups to read the CAFR.

The GFOA is a nonprofit professional association serving the needs of over 20,000 government finance professionals across the United States and Canada.
ECONOMIC DEVELOPMENT COMMISSION RESIGNATION

Meeting Date: August 12, 2019
Department: Administration
www.cityofroseburg.org

Agenda Section: Council Reports
Staff Contact: Koree Tate, Management Asst
Contact Telephone Number: 541-492-6866

ISSUE STATEMENT AND SUMMARY
Economic Development Commission Member Hannah Duncan has resigned her position on the Commission.

BACKGROUND

A. Council Action History.
   n/a.

B. Analysis.
   Ms. Duncan informed Commission Chair Tom Ryan of her resignation effective July 19, 2019. The Commission has decided to reduce their number of members as terms expire to be consistent with other City Commissions. Currently, City Commissions have six members and one Chair.

C. Financial/Resource Considerations.
   n/a.

D. Timing Considerations.
   It is recommended action be taken as soon as practical to accept Ms. Duncan's resignation.

STAFF RECOMMENDATION
Staff recommends the City Council accept Ms. Duncan's resignation.

SUGGESTED MOTION
"I MOVE TO ACCEPT HANNAH DUNCAN'S RESIGNATION FROM THE ECONOMIC DEVELOPMENT COMMISSION, WITH REGRETS."

ATTACHMENTS:
Attachment #1 – Subject Resignation
Chrissy,

It was discussed in today's EDC meeting that the City is hoping to reduce the number of members on the commission.

For this reason, I would like to resign from my position on the commission. With newfound responsibilities at my work, it is proving to be increasingly challenging to attend the meetings.

I have really enjoyed this opportunity and hope to continue to be involved with the City in the future.

Thank you!

Sincerely,

Hannah Duncan
MINUTES OF THE REGULAR MEETING
OF THE CITY COUNCIL MEETING
July 22, 2019

Mayor Larry Rich called the regular meeting of the Roseburg City Council to order at 7:00 p.m. on July 22, 2019 in the City Hall Council Chambers, 900 SE Douglas Avenue, Roseburg, Oregon. Councilor Cotterell led the Pledge of Allegiance.

ROLL CALL
Present: Councilors Beverly Cole, Bob Cotterell, Alison Eggers, Linda Fisher-Fowler, Ashley Hicks (arrived at 7:03), Brian Prawitz and Tom Ryan.
Absent: Councilor Andrea Zielinski

Others Present: City Manager Pro-Tem Nikki Messenger, City Attorney Bruce Coalwell, Human Resources Director John VanWinkle, Police Chief Gary Klopfenstein, Fire Chief Gary Garrisi, Finance Director Ron Harker, Community Development Director Stuart Cowie, Library Director Kris Wiley, Management Assistant Koree Tate, Kyle Bailey of KQEN Radio and Max Egener of the News Review.

CITY MANAGER HIRING PROCESS
Mayor Rich announced Ms. Messenger had been named as the final candidate for the City Manager position. Councilor Ryan moved to designate Nikki Messenger as our final candidate for the City Manager position and direct the Human Resources Director to discuss terms of her contract for Council consideration. The motion was seconded by Councilor Prawitz and approved with the following vote: Councilors Cole, Cotterell, Eggers, Fisher-Fowler, Prawitz and Ryan voted yes. No one voted no. Mayor Rich congratulated Ms. Messenger on her appointment.

MAYOR AND COMMISSION/WARD REPORTS
Mayor Rich reported the Japanese exchange students would be in the area visiting Roseburg and at City Hall and the Public Safety Center for a tour on July 24, 2019. The Kuki City Mayor and Delegates from Japan would be visiting the area the following week and Council was invited to attend the tour and dinner on July 30, 2019.

Councilor Eggers had a Parks and Recreation Commission meeting. A large community group attended to present ideas to the commission for homelessness issues. The Commission accepted Bob Walker’s resignation and would begin recruiting to fill the vacancy.

Councilor Ryan had an Economic Development Commission meeting where they approved five grants for local events that would promote tourism. Councilor Prawitz attended a MedCom meeting and had no new business to report other than two new members joining from Fire District No. 2.

PARKS AND RECREATION COMMISSION RESIGNATION
Mr. Robert Walker informed Commission Chair Eggers of his resignation effective July 1, 2019. Councilor Eggers moved to accept Robert Walker’s resignation from the Parks and Recreation Commission, with regrets. The motion was seconded by Councilor Hicks and approved with

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the following vote: Councilors Cole, Cotterell, Eggers, Fisher-Fowler, Hicks, Prawitz and Ryan voted yes. No one voted no.

ROSEBURG PUBLIC LIBRARY RARE PARTICIPANT PRESENTATION BY ADRIENNE GROVES
Ms. Wiley introduced Adrienne Groves, Resource Assistance for Rural Environments (RARE) Participant, who was instrumental in helping to get the library open. Ms. Groves skills, policy writing, book purchases and dedication to the job were appreciated. Ms. Wiley wished her well for her next working adventure.

Ms. Groves thanked Ms. Wiley and Council for supporting her directly and indirectly. She explained RARE was an AmeriCorps program through the University of Oregon. Their mission is to increase the capacities of rural communities in Oregon to improve their economic, social and environmental conditions. Ms. Groves was part of the 25th cohort and one of thirty participants, all serving in different rural communities across the state. She started her position in September 2019 and was the second employee hired for the library. She worked in an office shared with Ms. Wiley in City Hall while renovations were taking place to prepare for reopening the library. Ms. Groves added to the capacity of the library to serve Roseburg and the outlying communities. She organized and assisted in hundreds of programs and events at the library since the opening and visited multiple retirement communities, developed a homebound services policy to deliver library services, ran the social media pages, contributed to the News Review column, handled radio interviews, represented the library at the ALA Conference and set the stage for the next RARE participant who will take on exciting new projects.

Ms. Groves said her year spent working at the library helped her grow personally and professionally in countless ways. She had the opportunity to travel around Oregon with other members of the RARE cohort while learning about all the hidden gems the state has to offer. Next month, she will be moving to Chico, California to join a team of biologists evaluating vegetation surrounding PG & E’s utility infrastructure to mitigate the risk of future wildfires. Although this was going to be a very different position, she knew the skills and confidence gained through the AmeriCorps year would be invaluable in her future career. Ms. Groves thanked the City for welcoming her as part of their Staff and giving her some insight into the unique world of local government. She thanked former City Manager, Lance Colley for applying for her position, the Ford Family Foundation for their financial support and many other RARE positions, and Ms. Wiley for her mentorship and dedication to the library and Roseburg. In response to Mayor Rich, Ms. Groves confirmed the program was for one year and she completed her time and education with the University of Oregon. Moving to Chico, California was for a position for which she applied.

ALLIED AND MENTAL HEALTH COLLEGE UPDATE
Ryan Tribbett, Pac/West Senior Vice President of Government Affairs explained they had a significant milestone reached with the project. After working for three years to help with design and strategy, all that was missing was the State acknowledging there was a problem in southern Oregon. Mr. Tribbett explained that the City Council investing time and money to the project and signing a memorandum of understanding, helped create the path to success when seeking lottery dollar funds from the State. Senator Heard was assigned as the official convener and will assist reaching out to other investors.
Phillip Scheuers, PacWest Account Manager and Lobbyist, explained the Governor had thirty days to sign the bill, and he did not anticipate any issues. The funds will be given to the City for public oversight of the project. In response to Mayor Rich, Mr. Scheuers explained that although they were seeking $20 million, there was a long list of bills seeking funds in the metro areas that took away from the full amount requested, but he still considered the $10 million a win. In response to Mayor Rich, Ms. Messenger explained the list of bills was public record and she would forward a copy to Council to review.

Councilor Ryan thanked Mr. Scheuers and Tribbet for their work with the project, but wanted to know what could go wrong in regards to the funding. Mr. Scheuers explained that some communities in the past had not followed through with the intent of the dollars. There will be an agreement with a description of how money is to be used. He encouraged the City to stick to the agreement and use it as a guide. The project manager would be the appropriate person to follow the guidelines during the process of the project. In response to Mayor Rich and Councilor Ryan, Mr. Scheuers explained the funds from the State were not required to be repaid. Fundraising will begin soon for the difference in funds received. Ms. Messenger added that discussion had taken place about the project being scalable, but there were other programs that may want to come to the college. There will be many moving parts for the project going forward. Mr. Scheuers stated they had identified several partners that might interested in the project and could be discussed in an executive session. In response to Councilor Prawitz, Ms. Messenger said she could forward the full ECONorthwest report to Council to review. Councilor Eggers said she was excited for the project. Councilor Cotterell wanted to know when to expect a groundbreaking. Mr. Scheuers explained a groundbreaking would depend on the first batch of funds available. In estimation, after site prep work and negotiating with the property owner, it could take six to eight months. If the project relied on the final $10 million to begin, the timeline would take longer.

AUDIENCE PARTICIPATION
Jeff Brown, International Brotherhood of Electrical Workers (IBEW) Representative, 147 Lee Avenue, Glide, explained he had addressed Council during the July 8, 2019 meeting asking to place the decision on hold to create a new position. He was disappointed to see the agenda item back and said employees in the union felt ignored and did not understand the urgency. He asked Council to put current employees first until the City has responded to the bargaining request. Mr. Brown said if Council decided to approve the decision prior to working with the union, they would be compelled to take legal action with the employee labor board. In response to Mayor Rich, Mr. Brown confirmed he met with the City on June 17th and on June 21st with Mr. Harker to learn more about the budget process.

Timothy Lozes, 1283 NE Magnoli Street, suggested that when the City shuts down homeless camps, such as the recent Freedom Camp, they should have accommodations available for those who become displaced. The people from the camp were now seen on sidewalks, in parks and on benches or steps of the Dream Center. He did not want to see Roseburg have the same issues as Portland.

CONSENT AGENDA
Councilor Ryan moved to approve the following Consent Agenda Items:

A. Minutes of July 8, 2019 Regular Meeting
The motion was seconded by Councilor Cotterell and approved with the following vote: Councilors Cole, Cotterell, Eggers, Fisher-Fowler, Hicks, Prawitz and Ryan voted yes. No one voted no.

RESOLUTION NO. 2019-14 – BUDGET APPROPRIATION TRANSFER FOR NEW COMMUNICATION SPECIALIST POSITION

Mr. Harker reported that in an effort to improve City communications and public outreach the Council considered a proposal to create a new city position for a Communications Specialist at the June 24, 2019 meeting. The projected total compensation cost (including benefits) of the new position is $102,000 and was an important position with the City moving forward. The transfer would provide additional funding to the administration portion of the budget. In the future years, the funding of the position would have a 23% portion come from other funds, not totally born by the general fund.

In response to Councilor Hicks, Ms. Messenger explained a RARE participant would not be a viable option for the position because they work 11 months and would not have adequate time to learn everything about all departments. In response to Councilor Prawitz, Mr. VanWinkle confirmed no new information was available in relation to the email previously sent to Council. Mayor Rich reminded Council that information pertaining to the Union was considered executive session material and could not be discussed. Councilor Ryan was in favor of the position and said it was long overdue. Councilor Cotterell said he was in full support of the position to help keep the community informed, especially during emergencies.

Councilor Hicks said she was in favor of the Union and thought Councilors could do a better job communicating with their constituents. She suggested classes for current employees to help with website usage and improve time used at work. Councilor Eggers said she believed there needed to be one voice out of the City and not have it blurred by different Councilors. She was in favor of the position. Mayor Rich supported the position and thought it was necessary to have someone spending the time to make sure all media outlets were used. He appreciated the Union coming forward with their concerns.

Councilor Ryan moved to adopt Resolution No. 2019-14 authorizing a budget re-appropriation fist fiscal year 2019-20. The motion was seconded by Councilor Cotterell and approved with the following vote: Councilors Cole, Cotterell, Eggers, Fisher-Fowler, Prawitz and Ryan voted yes. Councilor Hicks voted no.

MUNICIPAL JUDGE SERVICES AGREEMENT AMENDMENT

Mr. VanWinkle explained the current Municipal Judge Services Agreement called for annual performance evaluations to be scheduled for the first Council meeting in July or as close thereto as is convenient for the Council. In practice, Municipal Judge evaluations had historically occurred in November, and in the current case, continuing that practice would coincide with the anniversary of Judge Mahan’s hire date. Ms. Messenger explained the first meeting in November this year would be a holiday, but the evaluation could take place at the second meeting. Mr. VanWinkle added he would provide evaluation material in October.

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Councilor Ryan moved to authorize the City Manager Pro-Tem to change the date of the Municipal Court Judge evaluation to the first Council meeting in November or as close thereto as is convenient for Council. The motion was seconded by Councilor Prawitz and approved with the following vote: Councilors Cole, Cotterell, Eggers, Fisher-Fowler, Hicks, Prawitz and Ryan voted yes. No one voted no.

INTERGOVERNMENTAL AGREEMENT WITH ROSEBURG URBAN RENEWAL AGENCY REGARDING SDC PAYMENTS
Mr. Cowie stated that as part of the program to provide system development charge (SDC) incentives for multi-family housing in the Diamond Lake Urban Renewal Plan Area, the Roseburg Urban Renewal Agency must enter into an intergovernmental agreement (IGA) with the City of Roseburg (City) to allow deferred SDC payments. The Urban Renewal Agency Multi-Housing Systems Development Charge Buydown Program provides for the reduction of SDC fees to qualified developers or projects during the site review permitting process. The property owner will enter into a SDC Deferral Agreement with the City, and then the Urban Renewal Agency will assume responsibility for applicable SDCs up to $5,000 per unit.

During the first years of the Diamond Lake Urban Renewal plan (Plan), funds may not be available to cover the cost of the Urban Renewal Agency’s portion of the SDCs for larger developments. In order for the Urban Renewal Agency to cover those costs, it will be necessary to enter into an intergovernmental agreement (IGA) with both RUSA and the City for installment payments. The IGA’s would allow the Urban Renewal Agency to pay their portion of the SDCs in installments of up to 5 years (City) and 10 years (RUSA). Having the ability to pay the SDCs in installments would allow the Urban Renewal Agency to provide this incentive to developers without depleting the urban renewal tax increment funds during the early years of the Plan.

Councilor Prawitz stated any option to help local developers, especially with housing, helps to offset the cost for rent to be lower, and it shows the City is taking a step in the right direction. Mr. Cowie explained this process would begin quickly. A 60-unit low-income housing development has scheduled a site review. A 90-unit apartment complex had been approved and will have a site review scheduled soon. Councilor Hicks thanked Mr. Cowie for working on the deferral option. She thought it was wise and would provide an opportunity for builders to start their project and handle fees later.

Councilor Ryan moved to approve the intergovernmental agreement between the Roseburg Urban Renewal Agency and City regarding SDC deferral payments. The motion was seconded by Councilor Hicks and approved with the following vote: Councilors Cole, Cotterell, Eggers, Fisher-Fowler, Hicks, Prawitz and Ryan voted yes. No one voted no.

ITEMS FROM MAYOR, COUNCIL AND CITY MANAGER
Councilor Prawitz invited everyone to see Beauty and the Beast at the UACT theatre at Umpqua Community College from July 25 to August 3, 2019. Tickets can be purchased from uact-theatre.com.

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Ms. Messenger reported that three years ago, the City enforced sidewalk installation with developments. Unfortunately, that had deterred many people from beginning developments and created push back. With the unintended consequence, Ms. Messenger would like to re-evaluate the requirement and take a new suggestion to the Planning Commission.

Councilor Hicks said she was contacted by a volunteer who helps clean the downtown area on Fridays and was worried about grease containers on Main Street that were spilling over into storm drains. Councilor Hicks received a complaint from a Mill Street resident upset about noise from trucks going to Umpqua Dairy. Councilor Hicks noticed there had been an increase in marijuana containers that are the size of a pill container. She had noticed more along riverbanks and in the parks and wanted to know if there could be a policy to address the litter by seeing what others cities do or enforcing a deposit to use them.

ADJOURNMENT
The meeting adjourned at 8:07 p.m.

Koree Tate
Management Assistant
ROSEBURG CITY COUNCIL AGENDA ITEM SUMMARY

INMATE HOUSING INTERGOVERNMENTAL AGREEMENT EXTENSION

Meeting Date: August 12, 2019  
Department: Police  
Agenda Section: Consent  
www.cityofroseburg.org  
Staff Contact: Gary Klopfenstein, Chief  
Contact Telephone Number: 541-492-6760

ISSUE STATEMENT AND SUMMARY
The intergovernmental agreement (IGA) between the City and Douglas County for inmate housing at the Douglas County Jail is up for renewal.

BACKGROUND

A. Council Action History.
This agreement has not been brought to the Council in previous years.

B. Analysis.
In May of 2004, the City and Douglas County entered into an intergovernmental agreement to house City inmates in the Douglas County Jail for a per prisoner/per day fee payable by the City. This agreement has been extended fourteen times to date, with the last extension expiring June 30, 2019.

In reviewing the cost to the City for this service, it was determined to be over the threshold of $50,000, requiring Council approval.

The fifteenth extension extends the current agreement to June 30, 2020, but does not change the per prisoner/per day cost of $89.64.

C. Financial/Resource Considerations.
The Police Department spent $241,131.60 in FY 18/19, and has budgeted for this expense for FY 19/20.

D. Timing Considerations.
The current extension expired June 30, 2019. Approval of the fifteenth extension will ensure services continue as outlined in the agreement.

COUNCIL OPTIONS
Council has the following options:
- Authorize the City Manager Pro-Tem to sign the fifteenth extension of the Inmate Housing IGA with Douglas County;
• Request additional information;
• Not authorize the City Manager Pro-Tem to sign the fifteenth extension.

STAFF RECOMMENDATION
Staff recommends Council authorize the City Manager Pro-Tem to sign the fifteenth extension of the Inmate Housing IGA with Douglas County.

SUGGESTED MOTION
I MOVE TO AUTHORIZE THE CITY MANAGER PRO-TEM TO SIGN THE FIFTEENTH EXTENSION OF THE INMATE HOUSING IGA WITH DOUGLAS COUNTY.

ATTACHMENTS:
None
ISSUE STATEMENT AND SUMMARY

Public and Semi-public buildings such as government buildings, churches, schools, non-profits, etc. have historically been central to the fabric of downtowns throughout Oregon and the nation. Roseburg certainly has dozens of public and semi-public uses within our own Central Business District. However, public/semi-public buildings and uses are not listed as uses permitted within the Central Business District (CBD) zone. Many of these uses have been permitted through the provision of office space. Communities throughout Oregon commonly allow these uses within their Central Business Districts and recognize the important contributions that these uses bring to the downtown area. This legislative amendment request would add public and semi-public buildings and uses as a permitted use within the CBD.

BACKGROUND

A. Council Action History.

None.

B. Analysis.

The City was approached by Craig Jackson, UCC Athletic Director, and Steve Loosley, who serves on UCC’s Board of Education, about the need for additional student housing as the college expands its athletics program. Mr. Jackson indicated that one of the options UCC was exploring was using the old Armory or Flegel Center as a possible athletic facility/dormitory for its baseball team.

The Community Development Department explored how the proposed use could possibly occur at this location, as an athletic facility and dormitory is not a current use identified as being allowed within the CBD. These types of facilities are typically ancillary to a school campus. A school is identified within the definition of a “public and semi-public building and use.” The Municipal Code defines public and semi-public buildings and uses as a building or use principally of an institutional nature and serving a public need, such as governmental agencies, religious institutions, public utilities,
schools, hospitals, libraries, museums, fire and police stations, clubs and lodges, parks and other public building or uses.

Although not allowed within the CBD, it appeared a combination of both an athletic facility and dormitory would best fit under the public and semi-public provision. Given that many of the uses associated with public and semi-public buildings and uses already exist within the CBD, it was clear that this type of use should be included as a permitted use within the zone.

In addition to recommending this legislative action move forward to Council, the Planning Commission also granted a variance to the off-street parking requirements indicating that as a condition of approval the applicant submit a copy of a lease agreement or parking permit for each resident of the new facility who utilizes a vehicle to lease a space in the City parking garage or other off-street parking lot.

If the proposed legislative amendment is approved by Council, the applicant will need to obtain the appropriate site review and building permits necessary to convert the structure into an athletic facility and dormitory.

C. Financial/Resource Considerations.
None.

D. Timing Considerations.
The applicant, Craig Jackson, Athletic Director for UCC, is trying to proceed as quickly as possible, as school will begin in September and student athletes will need a place to live as they arrive. As a result, the applicant has requested that if approved the City Council adopt Ordinance 3527 through an emergency clause, making the amendment effective immediately upon adoption. This will expedite the process, enabling UCC to begin construction activity as soon as possible in order to retro-fit the building as necessary to provide for the dormitory/athletic facility.

COUNCIL OPTIONS
1. Adopt the Planning Commission’s findings of fact and order for File No. LUDR-19-003, proceed with first reading of the ordinance to allow Public and Semi-Public Buildings and Uses as a permitted use within the Central Business District, followed by second reading and adoption with an effective date immediately upon adoption.
2. Modify the proposed action or continue the matter for further consideration.
3. Decline to proceed with the proposed action.

STAFF RECOMMENDATION
Staff recommends the Council adopt the Planning Commission’s Findings of Fact and Order for File No. LUDR-19-003, proceed with first reading of the ordinance to allow Public and Semi-Public Buildings and Uses as a permitted use within the Central Business District, followed by second reading and adoption with an effective date immediately upon adoption.
SUGGESTED MOTIONS
If Council concurs with Staff's recommendation, Council will need to request first reading of the ordinance allowing Public and Semi-Public Buildings and Uses as a permitted use within the Central Business District, effective immediately upon adoption, after which the following motions would be appropriate:

"I MOVE TO ADOPT THE FINDINGS OF FACT AND ORDER APPROVED BY THE PLANNING COMMISSION FOR FILE NO. LUDR-19-003 AND TO SUSPEND THE RULES AND PROCEED WITH SECOND READING OF ORDINANCE NO. 3527."

"I MOVE TO ADOPT ORDINANCE NO. 3527, DECLARING AN EMERGENCY."

ATTACHMENTS
Attachment #1 - Draft Ordinance No. 3527
Attachment #2 - Planning Commission Findings of Fact and Order File No. LUDR-19-003
ORDINANCE NO. 3527

AN ORDINANCE AMENDING SECTION 12.04.050 OF THE ROSEBURG MUNICIPAL CODE REGARDING LAND USE AND DEVELOPMENT REGULATIONS AS SET FORTH HEREIN AND DECLARING AN EMERGENCY.

WHEREAS, after reviewing the recommendation of the Planning Commission after conducting a public hearing on July 15, 2019.

NOW, THEREFORE, THE CITY OF ROSEBURG ORDAINS AS FOLLOWS:

SECTION 1: Section 12.04.050 entitled “Central Business District (CBD)” Table 2-9: CBD – Allowed Uses is hereby amended to read as follows:

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<tr>
<th>USE CATEGORY</th>
<th>CBD</th>
<th>STANDARDS</th>
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<td>Specific Use</td>
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<td>PUBLIC/CIVIC</td>
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<td>4) Public and semi-public buildings and uses</td>
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SECTION 2: The emergency clause for this ordinance is necessary to address the shortage of housing for incoming Umpqua Community College (UCC) students who are not from our area needing a place to live as they attend school. The emergency clause will provide UCC with the ability to more quickly address the housing needs of students within the 2019/2020 school year, effectively helping to preserve the peace, health and safety of the City.

SECTION 3: This ordinance will take effect immediately upon adoption by the Council.

ADOPTED BY THE CITY COUNCIL THIS 12TH DAY OF AUGUST 2019.

APPROVED BY THE MAYOR THIS 12TH DAY OF AUGUST 2019.

ATTEST:

LARRY RICH, MAYOR

AMY L. SOWA, CITY RECORDER
BEFORE THE ROSEBURG PLANNING COMMISSION
FINDINGS OF FACT AND ORDER

I. NATURE OF AMENDMENTS

The Community Development Department proposes changes to the Land Use Regulations of the Roseburg Municipal Code (RMC) to authorize public and semi-public buildings and uses within the Central Business District (CBD).

II. PUBLIC HEARING

A public hearing was held on the proposed amendments before the Roseburg Planning Commission on June 15, 2019. At the hearing, the Planning Commission reviewed Land Use File LUDR-19-003 for legislative text amendments and it was made part of the record.

III. FINDINGS OF FACT

A. EXISTING CONDITIONS

1. The Planning Commission takes official notice of the Roseburg Urban Area Comprehensive Plan adopted by City Council Ordinance # 2980 on December 9, 1996 and of the Roseburg Land Use and Development Ordinance # 2363, as originally adopted July 1, 1982, as both may have been amended from time-to-time.

2. Notice of the public hearing was given by publication in the News-Review, a newspaper of general circulation, at least 10 days prior to the hearing. Opportunities were provided for all interested parties to be involved in the planning process through the public hearing.

3. The proposal is to legislatively amend text within the Land Use Development Regulations in the Roseburg Municipal Code.

B. PROPOSAL

The full text of the changes made in this amendment are attached to the implementing Ordinance and which is below.
### TABLE 2-9: CBD—ALLOWED USES

<table>
<thead>
<tr>
<th>USE CATEGORY</th>
<th>CBD STANDARDS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Specific Use</td>
<td></td>
</tr>
</tbody>
</table>

#### RESIDENTIAL

1) Dwellings units not part of a commercial development subject to MR29

   - **CBD**: C
   - **Standards**: 12.04.030(B)

2) Dwelling units above commercial structures (one (1) dwelling unit per 800 sq. ft. of lot area) [11]

#### PUBLIC/CIVIC

3) Parking lots and garages

   - **CBD**: P
   - **Standards**: 12.06.020

4) Public/Semi-Public Buildings and Uses

   - **CBD**: P

---

#### C. AGENCY COMMENTS

No agency comments were received prior to the hearing.

#### D. PUBLIC COMMENTS

No public comments were received prior to the hearing.

#### E. ANALYSIS

Text Amendments are required to satisfy approval criteria contained within RMC Section 12.10.020.

#### F. REVIEW CRITERIA

Pursuant to RMC Section 12.10.020(F)(2) all legislative action proposals shall be analyzed for consistency with the policies of the Comprehensive Plan, Statewide Planning Goals, and other provisions of the Code.

**Comprehensive Plan**

Pertinent policies that apply to the proposal have been evaluated as follows:

**Public and Semi-Public Buildings and Lands Development Policy No. 1**

*Principal local government, state, and federal offices should be encouraged to locate within the downtown area.*

"Public and semi-public buildings and uses" means a building or use principally of an institutional nature and serving a public need, such as governmental agencies, religious institutions, public utilities, schools, hospitals, libraries,
museums, fire and police stations, clubs and lodges, parks, and other public buildings or uses. Permitting public-semi-public buildings outright within the CBD zone would allow local government, state, and federal offices downtown which would support this plan policy.

Public and Semi-Public Buildings and Lands Development Policy No. 2
Major public and semi-public buildings shall be located on or near arterials and have well planned access and parking.

The CBD zone is adjacent to SE Stephens, SE Pine, SE Washington, and SE Oak all of which are classified as Arterials. Four streets within the CBD zone, SE Jackson, SE Main, SE Douglas and SE Lane are all classified Collector streets and provide connectivity to the adjacent Arterials.

Statewide Planning Goals
Pertinent Statewide Planning Goals that apply to the proposal have been evaluated as follows:

Statewide Planning Goal # 1 - Citizen Involvement
To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

The City of Roseburg and Douglas County have an adopted and acknowledged Comprehensive Plan for the Roseburg Urban Area. The Comprehensive Plan is implemented via the adopted Code, in which the City identifies procedural requirements for processing land use actions, including notification and hearing procedures. The notice procedures guide the general public through the land use process within the City as well as through provisions that meet Oregon Revised Statutes (ORS).

Roseburg also has an established Planning Commission that has the responsibility to act as the conduit to the City Council on land use matters. The Planning Commission is selected through an open, well-publicized public process and the Commission may include one member who resides outside the city limits. All meetings were advertised to local media. The proposed amendments were the result of input from Planning Commission work sessions.

The City of Roseburg provided notice of this proposal as mandated through ORS and Municipal Code requirements, as well as publishing the notice in the News Review, a newspaper of general circulation. A public hearing(s) is held in order to provide an opportunity for interested citizens to be involved, provide comments and present issues, influence the Commission and eventually the Council, provide technical information, and/or provide information regarding conditional approval.

Statewide Planning Goal # 2 - Land Use Planning
To establish a land use planning process and policy framework as a basis for all decisions and actions related to the use of land and to assure an adequate factual base for such decisions and actions.
As noted above the City of Roseburg has adopted a Comprehensive Plan, which is "acknowledged" by the State of Oregon. This Plan was again acknowledged through Periodic Review in 1992 and is coordinated and adopted by Douglas County for the unincorporated area located within the City UGB. (Roseburg Urban Area Comprehensive Plan adopted by the City Council in Ordinance No. 2345, effective on July 1, 1982, and re-adopted in Ordinance No. 2980 on December 9, 1996.) Implementation of the Comprehensive Plan is accomplished through the adopted Code. The Land Use and Development Regulations Chapter of Roseburg Municipal Code has been acknowledged by the State of Oregon and has been amended from time-to-time in order to comply with ORS. (Roseburg Land Use and Development Ordinance No. 2363, as originally adopted July 1, 1984) Both the Comprehensive Plan and LUDR have been amended from time-to-time.

IV. CONCLUSION

Based on the above findings, the Planning Commissions concludes that the application meets the criteria for approval in RMC 12.10.020(F)(2).

V. ORDER

Based on the Findings and Conclusions above, the Planning Commission recommends approval of this application to the City Council.

Ron Hughes, Chair

Date

Stuart Cowie, Community Development Director

Date

Planning Commission Members:
Ron Hughes, Chair
Dan Onchuck, Vice Chair
Kerry Atherton
Ronald Sperry
Victoria Hawks
Shelby Osborn
John Kennedy
ISSUE STATEMENT AND SUMMARY
The collective bargaining agreement between the City and International Association of Firefighters (IAFF) Local 1110 has been decided through binding interest arbitration.

BACKGROUND

A. Council Action History.
The City Council grants authorization to the City bargaining team for matters of compensation. The bargaining agreements between the City and employee representatives are enforceable contracts and in the scope of the Council’s financial authorization due to their cost. After the completion of comparability studies and initial analysis, the issue was brought to Council in executive session on February 12, 2018. At that meeting, Council outlined the authority for bargaining parameters for the City team. After a number of bargaining sessions, the sides were not able to come to an agreement. The matter went to mediation, and then to binding interest arbitration. Through the arbitration process, the union’s last best offer was awarded.

B. Analysis.
Interest arbitration awards are binding. Implementation of the arbitrator’s award is required and not subject to appeal.

C. Financial/Resource Considerations.
The arbitrator’s award is for a three year contract, retroactive to July 1, 2018. The compensation package includes:

Across the board pay increases of 4.25% on July 1, 2018 and 2019, and 3% on July 1, 2020.

Employee health insurance cost share frozen at current rates for the 3-year agreement.

Increased HSA contribution for employees electing the high deductible health plan.
Longevity pay effective July 1, 2020 in the amount of:
- 10-14 years of service: 1%
- 15-19 years of service: 2%
- 20-24 years of service: 3%
- 25-29 years of service: 4%
- 30+ years of service: 5%

D. Timing Considerations.
The arbitrator's decision has been given and implementation is required as soon as practical.

COUNCIL OPTIONS
Implementation of the updated contract is required.

STAFF RECOMMENDATION
Staff recommends approval of the contract as required.

SUGGESTED MOTION
I move to approve the three-year contract agreement between the City of Roseburg and IAFF Local 1110.
ROSEBURG CITY COUNCIL
AGENDA ITEM SUMMARY

OREGON EMERGENCY MANAGEMENT AGREEMENT/FEMA FUNDING

Meeting Date: August 12, 2019
Department: Public Works
www.cityofroseburg.org

Agenda Section: Department Items
Staff Contact: Nikki Messenger, Director
Contact Telephone Number: 541-492-6730

ISSUE STATEMENT AND SUMMARY
The City has qualified for federal assistance to reimburse a portion of costs associated with repair and restoration of public facilities damaged during the severe winter event that occurred February 23-26, 2019. The issue for the Council is whether to authorize an agreement with the State of Oregon Emergency Management Department (OEM) to receive this funding.

BACKGROUND

A. Council Action History.
None.

B. Analysis.
During the February “snowmaggedon” event, hundreds of trees came down or were damaged and had to be removed for safety reasons. Some of these trees were located in public rights-of-way, some were located within the Parks system, and some were on real property owned by the City. Falling trees damaged multiple fences in and around City water reservoirs, and the roof of the abandoned reservoir on Reservoir Hill collapsed.

Staff has been working with OEM, and a determination has been made that much of the expense related to dealing with this damage is reimbursable. OEM is eligible to receive FEMA funding related to this storm event. OEM has submitted an “Infrastructure Contract” for City signature, which makes the City of Roseburg a sub-grantee to OEM and eligible to access reimbursement funds.

C. Financial/Resource Considerations.
Staff has identified approximately $367,000 in storm-related damages, including removal of the abandoned water reservoir. The program reimburses 75% of eligible costs.

D. Timing Considerations.
Much of this work has already been done. The intent is to move forward with any additional repairs and reimbursement as quickly as practical.
COUNCIL OPTIONS
The Council has the following options:
  1. Authorize the City Manager Pro-Tem to execute the agreement with OEM; or
  2. Not authorize the agreement and forgo the funding.

STAFF RECOMMENDATION
Staff recommends authorizing the agreement and moving forward with any additional repairs and reimbursement.

SUGGESTED MOTION
I move to authorize the City Manager Pro-Tem to execute the Infrastructure Contract with OEM for repairs related to the February 2019 winter storm event.

ATTACHMENTS:
None
ISSUE STATEMENT AND SUMMARY
At each meeting, the City Manager Pro-Tem provides the City Council with a report on the activities of the City, along with an update on operational/personnel related issues which may be of interest to the Council. These reports shall be strictly informational and will not require any action on the Council’s part. The reports are intended to provide a mechanism to solicit feedback and enhance communication between the Council, City Manager Pro-Tem and City Staff. For your August 12, 2019, meeting, the following items are included:

- Department Head Meeting Agendas
- Tentative Future Council Agenda Items
- City Manager Weekly Messages
Agenda
Department Head Meeting
City Hall Third Floor Conference Room
August 5, 2019 - 10:00 a.m.

1. Review August 12, 2019 City Council Meeting Agenda

2. Review Tentative Future Council Meeting Agendas

3. Documents/Grants Signing
   a. 20th Anniversary Celebration – August 9, 2019
   b. 2019 Annual Life Chain Event – September 29, 2019

4. Department Items

5. Employee Anniversary Recognition
   15 Years – Shane Ronk
   15 Years – Kevin McAhren
   10 Years – Brian West
   5 Years – Don Campbell
Agenda
Department Head Meeting
City Hall Third Floor Conference Room
July 23, 2019 - 10:00 a.m.

1. Review July 22, 2019 City Council and Urban Renewal Agency Board Meeting Synopsis
2. Review August 12, 2019 City Council Meeting Agenda
3. Review Tentative Future Council Meeting Agendas
4. Documents/Grants Signing
   a. Backside Brewing OLCC Event – August 31, 2019
   b. Northwest Control-Line Regional Facilities Use Permit – May 22-24, 2020
   c. MOU – City and Roseburg Rotary
   d. IGA – Roseburg Urban Renewal and the City
   e. IGA – Roseburg Urban Renewal and RUSA
5. Department Items
ATTACHMENT 2

TENTATIVE FUTURE COUNCIL AGENDA

Unscheduled
- Airport Fees for Fire Agency Services
- Airport Master Plan Adoption
- Automatic Aid Agreement
- Municipal Code Update Regarding Oregon Fire Code
- RMC 5.04 Amendment - Water Rules and Regulations
- Umpqua Basin Urban Services Agreement

August 26, 2019
6:30 p.m. Special Meeting
Public Hearing
A. City of Roseburg – Regional Business Education Program Community Development Block Grant
Resolutions
A. Resolution No. 2019-___ - Approving the Application for the Community Development Block Grant

Regular Meeting
Consent Agenda
A. Minutes of August 12, 2019 Regular Meeting
B. Minutes of August 26, 2019 Special Meeting
Public Hearing
A. Housing Needs Analysis and Buildable Land Inventory Legislative Amendment
Resolutions
A. Resolution No. 2019-___ - Shade Policy
B. Resolution No. 2019-___ - Budget Re-appropriation – Crisis Intervention Grant
Department Items
A. Easement Acquisition
Informational
A. City Manager Activity Report

September 9, 2019
Consent Agenda
A. Minutes of August 26, 2019
Public Hearing
A. Resolution No. 2019-___ - Exemption from Competition in Public Contracting for Purchase of a Type 6 Wildland Unit
Informational
A. City Manager Activity Report

September 23, 2019
Consent Agenda
A. Minutes of September 9, 2019
B. Cancellation of November 11, 2019 Meeting
Department Items
A. Five Year Pavement Management Program Engineering Services Contract Recommendation
Informational
A. City Manager Activity Report
**October 14, 2019**
Consent Agenda
A. Minutes of September 23, 2019

Resolutions
A. Resolution No. 2019-___ - Library Policy Updates

Informational
A. City Manager Activity Report

**October 28, 2019**
Consent Agenda
A. Minutes of October 14, 2019

Informational
A. City Manager Activity Report
B. Municipal Court Quarterly Report
C. Financial Quarterly Report

**November 25, 2019**
Consent Agenda
A. Minutes of October 28, 2019

Informational
A. City Manager Activity Report

Executive Session
A. Municipal Court Judge Annual Performance Evaluation

**December 9, 2019**
Mayor Reports
A. Municipal Judge Compensation

Consent Agenda
A. Minutes of November 25, 2019

Informational
A. City Manager Activity Report

**December 23, 2019**
Consent Agenda
A. Minutes of December 9, 2019

Informational
A. City Manager Activity Report

**January 13, 2020**
Mayor Reports
A. State of the City Address
B. Commission Chair Appointment
C. Commission Appointments

Commission Reports/Council Ward Reports
A. Election of Council President
B. Planning Commission Appointments

Consent
A. Minutes of December 23, 2019

Informational
A. City Manager Activity Report

January 27, 2020
Consent
A. Minutes of January 13, 2020
Informational
A. City Manager Activity Report

February 10, 2020
Special Presentation
A. CAFR Review – Auditor Jeff Cooley
B. Quarterly Report – Quarter Ended December 31, 2019
C. 2020-2021 Budget Calendar
Consent
A. Minutes of January 27, 2020
Informational
A. City Manager Activity Report

February 24, 2020
Consent
A. Minutes of February 10, 2020
Informational
A. City Manager Activity Report

March 9, 2020
Consent
A. Minutes of February 24, 2020
Informational
A. City Manager Activity Report

March 23, 2020
Consent
A. Minutes of March 9, 2020
Informational
A. City Manager Activity Report

April 13, 2020
Mayor Report
A. Volunteer Recognition Month Proclamation
B. Arbor Day Proclamation
Consent
A. Minutes of March 23, 2020 Meeting
B. Cancellation of May 25, 2020 Regular Meeting
C. 2020 OLCC License Renewal Endorsement
Informational
A. City Manager Activity Report

April 27, 2020
Mayor Reports
A. Historic Preservation Month Proclamation
B. National Bike Month Proclamation
Consent Agenda
A. Minutes of April 13, 2020

Informational
A. City Manager Activity Report
B. Finance Quarterly Report
C. Municipal Court Quarterly Report

May 11, 2020
Mayor Reports
A. EMS Week Proclamation

Consent Agenda
A. Minutes of April 27, 2020

Resolutions
A. Annual Fee Adjustments:
   Resolution No. 2020- - General Fees
   Resolution No. 2020 - Water Related Fees

Informational
A. City Manager Activity Report

June 8, 2020
Mayor Reports
A. Camp Millennium Week Proclamation

Consent Agenda
A. Minutes of May 11, 2020

Public Hearing
A. Resolution No. 2020- - 2020-2021 Budget Adoption
B. Resolution No. 2020- - Supplemental Budget Appropriation

Informational
A. City Manager Activity Report

Urban Renewal Agency Board
Consent Agenda
A. Minutes of previous meeting

Public Hearing
A. Resolution No. UR-2020- - 2020-2021 Budget Adoption

June 22, 2020
Consent Agenda
A. Minutes of June 8, 2020

Informational
A. City Manager Activity Report

July 13, 2020
Consent Agenda
A. Minutes of June 22, 2020

Informational
A. City Manager Activity Report

July 27, 2020
Consent Agenda
A. Minutes of July 13, 2020

Informational

A. City Manager Activity Report
B. Municipal Court Quarterly Report
C. Financial Quarterly Report
Friday Message  
August 2, 2019

- On Saturday, the Library hosted a Harry Potter themed event.  
  Over 900 people attended!!!!!

- Congrats to Ron Harker and the Finance Department who were notified that they received their 26th consecutive Government Finance Officers Association Certificate of Achievement for Excellence in Financial Reporting for the 2018 CAFR. The 2018 PAFR was also awarded this honor. Great work finance team!

- Construction continues on various City projects. Both the Downtown Streetlighting and the Stewart Parkway – Edenbower to Aviation Project are scheduled to be complete by the end of August, prior to the expiration of the North Roseburg Urban Renewal District in September.

- The Douglas County Fair begins on Tuesday, August 6th. Fair Time is Fun Time! The schedule of events can be found at: http://www.co.douglas.or.us/dcfair/fair/index.html

- Reminder that the I-5 on and off-ramps will be closed for two weeks beginning August 11th and continuing through August 25th. Harvard Avenue traffic will be maintained. More information here: https://www.oregon.gov/odot/projects/pages/project-details.aspx?project=20694

- I have attached the latest update on the Milepost 97 fire burning to our south.

- Meetings this Week:
  - Council Executive Session – 7 pm Monday, August 5th
    - Public Safety Center Umpqua Room
  - Planning Commission – 7 pm on Monday, August 5th – the Commission will discuss the Housing Needs Analysis report
    - City Hall Council Chambers
  - Parks Commission – 8:15 am on Wednesday, August 7th
    - City Hall 3rd floor conference room
  - Public Works Commission – 3:30 pm on Thursday August 8th
    - City Hall 3rd floor conference room
Fire Summary:

Firefighters continued to improve fire line on Friday with the majority of the perimeter of the fire in mop up. The northwest corner of the fire remained active with a burnout operation planned today to improve the line with firefighters focusing on locating unburned pockets within the interior and felling hazard trees.

The fire had minimal growth since yesterday, adding only 15 acres to 13,085 acres total. Those added acres were due to burnout operations, expanding and improving containment lines along the northwest portion of the fire.

A community meeting was held at North Valley high school yesterday, evening, with agency representatives from the Bureau of Land Management (BLM), Douglas Forest Protective Association (DFPA) and Oregon Department of Forestry (ODF) providing background on the initial attack of the fire and the ongoing objectives to minimize impacts to BLM managed public O&C, state, tribal and private lands.

To monitor and address smoke impacts to local communities, the BLM has provided an Air Resource Advisor, Wendy Wagner with the U.S. Forest Service Wildland Fire Air Quality Response program. Daily updates can be found at: http://oregonsmoke.blogspot.com/

Cooperators assisting partner agencies ODF, DFPA and BLM on the fire include the U.S. Forest Service, Cow Creek Band of Umpqua Tribe of Indians, Roseburg Resources, Silver Butte Resources, Lone Rock Timber, Williams Pipeline, Douglas County Sheriff’s Office, Oregon State Police and Oregon Department of Transportation.

Oregon Department of Forestry IMT 3
Link Smith, Incident Commander
File: MP97
Briefing Date: 2019 0802
Imagery Date: 2019 0802
Imagery Time: 0100 PDT
IR Analyst: Niko Peha
Interpreted Acreage: 13,128

- Isolated Heat
- Scattered Heat
- Intense Heat
- Heat Perimeter

Imagery Location

NAD 1983 UTM ZONE 13N
SCALE: 1:47,851
On July 11th, I sent a message that the camp cleanup crews had been temporarily suspended while the County worked through some issues. That has apparently been resolved and the clean ups will resume next week.

The Library Commission met on Tuesday and heard updates including a report from RARE Participant Adrienne Groves. There was a small gathering at the Library on Wednesday to say goodbye to Adrienne and wish her luck in her future ventures.

The Blue Zones group will be installing cigarette receptacles downtown beginning next week. The cigarette waste will be collected and shipped to a recycling company. The waste that often ends up on the ground will be converted into materials used to create things such as benches.

Students from Kuki City, Japan visited the Public Safety Center and City Hall on Wednesday to learn about local government. Thanks to Council President Ryan for presenting to the group and teaching them about city government. When asked about their favorite part of the tour, the students replied it was police and fire K9 units!

The Mayor of Kuki City, Shuichi Umeda, will arrive in Roseburg on Monday evening, July 29th for a very short visit. On Tuesday, July 30th, there will be a meet and greet at Backside Brewery at 5:30 p.m. Council is invited to come, have dinner, and meet the mayor and his group before they head out to Music on the Half Shell that evening.

I will be out of the office next Friday, August 2nd. Please contact Amy Sowa with any questions or concerns.

There are no Council or Commission meetings scheduled for next week. Have a great weekend!
June 2019

The Quarterly Financial Report summarizes the City of Roseburg’s financial position for the General Fund, major operating funds, proprietary funds, and Urban Renewal funds through the 4th quarter of fiscal year 2018-2019.

All funds are presented on a budgetary basis. Although this is a quarterly financial report, the focus is on year-to-date activity.

Budgeted Fund Balance is comprised of Contingency, Reserves, and Ending Fund Balance.

Report Note: When reading these quarterly financial reports it is important to keep in mind the cyclical activity in revenues and expenditures. Examples would include property taxes, grants, capital projects, and charges for services. This report is unaudited and precedes final year-end accruals.

This financial report includes the quarter ending June 2018 for comparison purposes.

OVERVIEW:

- $6.8 million General Fund balance.
- 5.4% Douglas County unemployment rate.
- 2.75% state investment pool interest rate.
- 2.7% Year-over-Year CPI-U West Region for June, 2019.
- Award Arts/Signal Interconnect to Kunert Electric, LLC for $519,829.
- Award Downtown Street Lighting Improvement Phase III to Sims Electric, Inc. for $424,072.
- Award Stewart Parkway Paving Rehabilitation to LTM, Inc. for $564,535.
- Award Marketing & Visitor Services contract to Anvil Northwest for not to exceed $550,000 per year.
- Award 2019 Storm CIPP to Insituform Technologies, LLC for $888,566.
- Award Runway 16/34 Edge Lighting & NAVAID Improvement to Colvico, Inc for $540,886.
- Award 2019 Pavement Management Overlay Project to Knife River Materials for $847,143.
- Award 2019 Pavement Management Program Slurry Seals Project to Pave Northwest, Inc. for $209,070.
- Authorized Winchester & Lincoln Streets design to Murraysmith, Inc. for not to exceed $209,525.
Intergovernmental Revenues are primarily state collected taxes allocated to cities on a per capita basis and include revenue sharing, tobacco, marijuana and liquor, 97% of the $1,010,300 budgeted for intergovernmental revenue has been collected during the current fiscal year.

Interest Revenue — Interest revenue of $223,457 is $74,884 more than the same period a year ago. The average portfolio rate is 2.75%.

Miscellaneous Revenue – While Miscellaneous revenue is significantly greater than budgeted it is down -0.3% from the previous fiscal year.

GENERAL FUND EXPENDITURES

The following tables detail expenditures by department and major categories. Current year General Fund expenditures of $22,818,753 represent 94% of budgeted annual expenditures.

Year to date expenditures are $738,549 more than the same period a year ago. The General Fund ending fund balance is $6,885,260.

<table>
<thead>
<tr>
<th>By Organizational Unit</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>City Manager</td>
<td>$1,061,915</td>
<td>$1,052,606</td>
<td>99%</td>
<td>$1,034,537</td>
</tr>
<tr>
<td>Finance &amp; Mgmt</td>
<td>$1,427,282</td>
<td>$1,317,936</td>
<td>92%</td>
<td>$1,250,583</td>
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<tr>
<td>Community Develop</td>
<td>$786,725</td>
<td>$722,830</td>
<td>92%</td>
<td>634,826</td>
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<tr>
<td>Library</td>
<td>$355,535</td>
<td>$281,774</td>
<td>79%</td>
<td>22,484</td>
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<tr>
<td>Public Works</td>
<td>$3,695,399</td>
<td>$3,333,268</td>
<td>90%</td>
<td>3,357,039</td>
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<td>Parks &amp; Recreation</td>
<td>$1,665,833</td>
<td>$1,565,829</td>
<td>94%</td>
<td>1,487,759</td>
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<tr>
<td>Municipal Court</td>
<td>$505,192</td>
<td>$489,284</td>
<td>97%</td>
<td>462,276</td>
</tr>
<tr>
<td>Police</td>
<td>$7,079,569</td>
<td>$6,609,449</td>
<td>93%</td>
<td>6,572,537</td>
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<tr>
<td>Fire</td>
<td>$6,683,387</td>
<td>$6,508,720</td>
<td>98%</td>
<td>6,480,761</td>
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<tr>
<td>Capital &amp; Other</td>
<td>$946,000</td>
<td>$937,057</td>
<td>99%</td>
<td>797,400</td>
</tr>
<tr>
<td>Total</td>
<td>$24,186,818</td>
<td>$22,818,753</td>
<td>94%</td>
<td>22,080,204</td>
</tr>
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<table>
<thead>
<tr>
<th>By Major Category</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
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<tr>
<td>Personnel Services</td>
<td>$19,020,074</td>
<td>$18,018,843</td>
<td>95%</td>
<td>$17,766,311</td>
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<tr>
<td>Materials &amp; Service</td>
<td>4,220,744</td>
<td>3,862,853</td>
<td>92%</td>
<td>3,516,493</td>
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<tr>
<td>Capital &amp; Other</td>
<td>946,000</td>
<td>937,057</td>
<td>99%</td>
<td>797,400</td>
</tr>
<tr>
<td>Total</td>
<td>$24,186,818</td>
<td>$22,818,753</td>
<td>94%</td>
<td>$22,080,204</td>
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</table>
MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

URBAN RENEWAL GENERAL FUND

<table>
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<tr>
<th>Urban Renewal-</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
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<tr>
<td>General</td>
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<td>106%</td>
<td>$3,735,733</td>
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<td>Revenues</td>
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<td>$4,074,289</td>
<td>106%</td>
<td>$3,735,733</td>
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<tr>
<td>Expenditures:</td>
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<tr>
<td>Operations</td>
<td>725,000</td>
<td>717,947</td>
<td>99%</td>
<td>44,787</td>
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<td>Transfers</td>
<td>3,500,000</td>
<td>3,500,000</td>
<td>100%</td>
<td>2,500,000</td>
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<td>Balance-July 1</td>
<td>528,838</td>
<td>560,884</td>
<td>106%</td>
<td>318,558</td>
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<td>Balance YTD</td>
<td>$160,038</td>
<td>$417,226</td>
<td>1509,504</td>
<td></td>
</tr>
</tbody>
</table>

The Urban Renewal-General Fund accounts for the Agency’s property tax revenues. Expenditures are primarily for qualified capital improvement projects.

CAPITAL PROJECTS FUNDS

EQUIPMENT REPLACEMENT FUND

<table>
<thead>
<tr>
<th>Equipment</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$693,800</td>
<td>$703,434</td>
<td>101%</td>
<td>$684,752</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>133,000</td>
<td>-</td>
<td>0%</td>
<td>95,917</td>
</tr>
<tr>
<td>Capital</td>
<td>800,000</td>
<td>320,848</td>
<td>40%</td>
<td>374,498</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>1,065,849</td>
<td>1,073,820</td>
<td>99%</td>
<td>814,066</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$846,149</td>
<td>$1,456,066</td>
<td>1,028,743</td>
<td></td>
</tr>
</tbody>
</table>

The Equipment Replacement Fund provides resources for major vehicle and equipment purchases. An annual funding level is established based upon equipment needs over a five-year period. Resources are transferred from the General Fund to minimize budget fluctuations in tax supported funds.

Year to date purchases include $25,449 for a street maintenance pickup, $87,651 patch machine, $20,852 for a pool vehicle, $32,250 for a parks pickup, $50,438 for a parks fairway mower, $26,242 for a community development pickup, $30,252 for a parks utility vehicle and $47,714 for fire pickup.

FACILITIES REPLACEMENT FUND

<table>
<thead>
<tr>
<th>Facilities</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$3,926,935</td>
<td>$2,708,610</td>
<td>69%</td>
<td>$648,055</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>141,274</td>
<td>88,528</td>
<td>63%</td>
<td>80,687</td>
</tr>
<tr>
<td>Capital</td>
<td>3,904,075</td>
<td>2,821,946</td>
<td>74%</td>
<td>520,135</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>166,704</td>
<td>449,438</td>
<td>270%</td>
<td>583,306</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$48,290</td>
<td>$187,574</td>
<td>630,539</td>
<td></td>
</tr>
</tbody>
</table>

Capital Expenditures of $605,982 is attributed to Fire Station #2 Seismic Upgrade, $560,205 is for the Fire Station #3 Seismic Upgrade, $31,850, for the 2nd Floor City Hall remodel, $1,683,909 for Public Library Improvements.

The Facilities Replacement Fund ending fund balance at June 30, 2019 is $187,574.

TRANSPORTATION FUND

<table>
<thead>
<tr>
<th>Transportation</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$2,663,600</td>
<td>$2,209,565</td>
<td>83%</td>
<td>$2,645,715</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>1,133,371</td>
<td>1,101,484</td>
<td>97%</td>
<td>1,013,089</td>
</tr>
<tr>
<td>Capital</td>
<td>1,525,000</td>
<td>1,008,152</td>
<td>66%</td>
<td>1,783,947</td>
</tr>
<tr>
<td>Transfers</td>
<td>10,000</td>
<td>10,000</td>
<td>100%</td>
<td>10,000</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>2,270,787</td>
<td>2,407,561</td>
<td>106%</td>
<td>2,382,850</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$2,266,016</td>
<td>$2,497,490</td>
<td>2,221,529</td>
<td></td>
</tr>
</tbody>
</table>

Transportation Fund revenues are from state gas taxes, transportation SDC’s, federal STP funds and franchise fees. Beginning in 2011, 15% of utility franchise fees are directed to the Transportation Fund for the City’s pavement management program. $538,000 is budgeted in the current year for franchise fee revenue.

Capital Expenditures of $21,796 is attributed to the Stewart Park realignment project, $916,312 for Pavement Management, $16,475 for All Roads Transportation, $28,160 for Douglas Avenue Roadway Improvement, $8,980 for 2019 Aerial Orthophotos, $8,356 for Stewart Parkway end panel repair, $5,990 for transportation equipment, and $2,083 for the Cartograph OMS Integration.

URBAN RENEWAL CAPITAL FUND

<table>
<thead>
<tr>
<th>Urban Renewal-Capital</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$3,734,000</td>
<td>$3,541,505</td>
<td>95%</td>
<td>$3,051,745</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operation</td>
<td>498,598</td>
<td>455,121</td>
<td>91%</td>
<td>415,325</td>
</tr>
<tr>
<td>Capital</td>
<td>4,275,000</td>
<td>3,403,143</td>
<td>80%</td>
<td>1,353,826</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>1,069,795</td>
<td>1,125,990</td>
<td>105%</td>
<td>532,829</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$30,197</td>
<td>$809,231</td>
<td>1,815,423</td>
<td></td>
</tr>
</tbody>
</table>

The Urban Renewal Capital Fund accounts for the agency’s major construction and improvements.
Capital expenditures totaling $3,403,143 include $432,681 for the Black Street Extension, $638,064 for the Edenbower/Stewart Parkway Phase 2, $875,845 for the Garden Valley – Fairmount to Stephens project, $33,113 for Airport Runway Lighting, $24,991 for the Airport Master Plan, $30,337 for the Signal Interconnect Assessment, $16,522 for the All Roads Transportation, $157,629 for the Stewart Parkway Pavement Rehab, and $1,145,998 for the Downtown Corridor Improvements Phase 2.

**ENTERPRISE FUNDS**

**STORM DRAINAGE FUND**

<table>
<thead>
<tr>
<th>Storm Drain</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$2,289,629</td>
<td>$2,351,652</td>
<td>103%</td>
<td>$2,061,797</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>763,900</td>
<td>738,188</td>
<td>97%</td>
<td>685,143</td>
</tr>
<tr>
<td>Capital</td>
<td>1,210,000</td>
<td>307,144</td>
<td>25%</td>
<td>1,403,281</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>2,175,558</td>
<td>2,098,644</td>
<td>96%</td>
<td>2,212,196</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$2,491,197</td>
<td>$3,403,164</td>
<td></td>
<td>$2,185,569</td>
</tr>
</tbody>
</table>

The Storm Drain Fund accounts for the revenues and operations of the storm drainage system. Year to date user charges of $2,181,158 are the principal source of revenues.

Year to date Storm Drain Fund capital expenditures include $29,499 for a camera tractor, $22,905 for the Stewart Parkway Wetland Mitigation, $40,964 for the Black Street Extension, $5,000 for the GIS Migration Plan, 200,000 for the Downtown Corridor Improvements Phase 2, $6,394 for the 2019 CIPP, and $2,082 for the Cartograph OMS Integration.

**WATER SERVICE FUND**

<table>
<thead>
<tr>
<th>Water</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$6,283,500</td>
<td>$7,109,896</td>
<td>113%</td>
<td>$6,090,126</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>4,200,178</td>
<td>3,887,521</td>
<td>93%</td>
<td>3,818,695</td>
</tr>
<tr>
<td>Capital</td>
<td>2,460,000</td>
<td>1,387,562</td>
<td>56%</td>
<td>1,052,443</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>6,552,883</td>
<td>7,315,969</td>
<td>112%</td>
<td>5,960,092</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$6,176,205</td>
<td>$9,150,782</td>
<td></td>
<td>$7,396,080</td>
</tr>
</tbody>
</table>

The Water Fund accounts for the City’s domestic drinking water utility. Activities are totally supported by charges for services.

Year to date Water Fund revenues of $7,109,896 are primarily from charges for services. Revenues are $1,019,770 more than the prior year.

The ending fund balance at June 30th is $9,150,782.

**OFF STREET PARKING FUND**

<table>
<thead>
<tr>
<th>Off Street Parking</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$71,059</td>
<td>$71,843</td>
<td>101%</td>
<td>$42,212</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>86,857</td>
<td>66,921</td>
<td>77%</td>
<td>37,724</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>40,817</td>
<td>38,343</td>
<td>94%</td>
<td>33,860</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$25,019</td>
<td>$43,265</td>
<td></td>
<td>$38,348</td>
</tr>
</tbody>
</table>

Previously, Off Street Parking revenues came from parking fines, meters, and parking rental fees in City owned lots; however, beginning July 1, 2016 services are being rendered under a new contract in which the City receives a flat monthly payment of $3,958 or $47,500 for the year.

The ending fund balance at June 30th is $43,265.

Effective November 1, 2012 the Downtown Roseburg Association, DBA Park-Smart, began providing parking enforcement services.

**AIRPORT FUND**

<table>
<thead>
<tr>
<th>Airport</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$503,000</td>
<td>$554,461</td>
<td>110%</td>
<td>$796,258</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>199,206</td>
<td>181,412</td>
<td>91%</td>
<td>177,181</td>
</tr>
<tr>
<td>Capital</td>
<td>275,000</td>
<td>187,473</td>
<td>68%</td>
<td>471,184</td>
</tr>
<tr>
<td>Debt Service</td>
<td>110,850</td>
<td>110,797</td>
<td>100%</td>
<td>114,862</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>406,392</td>
<td>413,509</td>
<td>102%</td>
<td>323,642</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$324,336</td>
<td>$488,288</td>
<td></td>
<td>$357,673</td>
</tr>
</tbody>
</table>

Current year Airport revenues include user charges of $397,037 and grants of $137,223.

**INTERNAL SERVICE FUND**

**WORKERS’ COMPENSATION FUND**

The worker’s compensation fund was established in 1987 to provide financing for the City’s self-insured worker’s compensation program. Internal charges to other departments provide resources to administer claims management.
An employee safety committee oversees safety and wellness programs for employees. The goal is to promote wellness and reduce work-related accidents and injuries.

An actuarial review is completed every two years to ensure the program maintains reasonable reserves and funding levels.

**ECONOMIC OUTLOOK**

**U.S. Economy**

The opening to the U.S. Economy section of the March 2019 *Oregon Economic and Revenue Forecast* issued by the Office of Economic Analysis (OEA) states that “The economy is on firmer ground today following a rocky start to the year. The combination of softer economic data and concerns over potential policy mistakes raised the risk of recession. However as the data flow improves, and the Federal Reserve’s dovish pivot, recession fears have faded. That said the economy is slowing down following last year’s tax cut fueled growth.”

The current expansion cycle is now the longest on record for the U.S. and as expected with a maturing cycle, economic growth is slowing. “The fading federal fiscal stimulus and full impact of past interest rate increases work to cool economic activity. In fact the underlying dynamics of the strong GDP report confirm an economy transitioning down to more sustainable rates. Temporary factors like inventory accumulation and net exports accounted for half of the growth, which will likely reverse this quarter or the next.”

“All told, forecasters and the Federal Reserve are becoming a bit more worried about growth slowing too much. As such, the Fed has put future rate hikes on hold and private forecasters see a somewhat higher risk of recession.”

“The biggest economic shift in recent months has been the Federal Reserve’s hard pivot away from further interest rate hikes. After raising rates four times in 2018, the Fed initially expected to raise rates a few more times in 2019 and 2020. However, the combination of the softening data and the fact that actual inflation continues to come in under the Fed’s official 2 percent target for the past seven years, caused, in part, the Fed to change its tune. As University of Oregon’s Tin Duy notes, the Fed is in an uncomfortable position with below target inflation, record low unemployment and strong job gains. This combination is unusual historically -- the opposite of the 1970’s stagflation . . .”

<table>
<thead>
<tr>
<th>Worker's Comp.</th>
<th>Budget</th>
<th>YTD Actual</th>
<th>%</th>
<th>Prior Year Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revenues</td>
<td>$ 397,999</td>
<td>$ 417,220</td>
<td>105%</td>
<td>$ 415,690</td>
</tr>
<tr>
<td>Expenditures:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operations</td>
<td>381,170</td>
<td>293,258</td>
<td>77%</td>
<td>290,183</td>
</tr>
<tr>
<td>Balance-July 1</td>
<td>586,911</td>
<td>613,051</td>
<td>104%</td>
<td>496,223</td>
</tr>
<tr>
<td>Balance YTD</td>
<td>$ 603,740</td>
<td>$ 737,013</td>
<td></td>
<td>$ 621,730</td>
</tr>
</tbody>
</table>

An employee safety committee oversees safety and wellness programs for employees. The goal is to promote wellness and reduce work-related accidents and injuries. An actuarial review is completed every two years to ensure the program maintains reasonable reserves and funding levels.

**ECONOMIC OUTLOOK**

**U.S. Economy**

The opening to the U.S. Economy section of the March 2019 *Oregon Economic and Revenue Forecast* issued by the Office of Economic Analysis (OEA) states that “The economy is on firmer ground today following a rocky start to the year. The combination of softer economic data and concerns over potential policy mistakes raised the risk of recession. However as the data flow improves, and the Federal Reserve’s dovish pivot, recession fears have faded. That said the economy is slowing down following last year’s tax cut fueled growth.”

The current expansion cycle is now the longest on record for the U.S. and as expected with a maturing cycle, economic growth is slowing. “The fading federal fiscal stimulus and full impact of past interest rate increases work to cool economic activity. In fact the underlying dynamics of the strong GDP report confirm an economy transitioning down to more sustainable rates. Temporary factors like inventory accumulation and net exports accounted for half of the growth, which will likely reverse this quarter or the next.”

“All told, forecasters and the Federal Reserve are becoming a bit more worried about growth slowing too much. As such, the Fed has put future rate hikes on hold and private forecasters see a somewhat higher risk of recession.”

“The biggest economic shift in recent months has been the Federal Reserve’s hard pivot away from further interest rate hikes. After raising rates four times in 2018, the Fed initially expected to raise rates a few more times in 2019 and 2020. However, the combination of the softening data and the fact that actual inflation continues to come in under the Fed’s official 2 percent target for the past seven years, caused, in part, the Fed to change its tune. As University of Oregon’s Tin Duy notes, the Fed is in an uncomfortable position with below target inflation, record low unemployment and strong job gains. This combination is unusual historically -- the opposite of the 1970’s stagflation . . .”
"With no pressing economic reason for continued rate hikes, financial markets indicate a rate cut is more likely than a rate hike."

"The yield curve tells us that investors expect a rate cut, but not necessarily a recession."

Fed likely to have to cut rates... ...but not because of a recession...
“With no pressing economic reason for continued rate hikes, financial markets indicate a rate cut is more likely than a rate hike. . . . So far, the highly watched interest rate spread between the 2 year and 10 year Treasuries has not inverted, as it does prior to recessions. However, some other term spreads have inverted, meaning short-term rates are higher than medium-term rates. While these are not as closely watched indicators of recession, they do give forecasters and the Fed pause.”

“By backing off now, the Fed is trying to ensure the expansion continues, pulling more workers off the sidelines and back into the economy. Moody’s Analytics Chief Economist, Mark Zandi, goes so far as to say the U.S. is experiencing positive hysteresis where the ‘exceedingly tight labor market is making employable the previously unemployable.”

Oregon Economy

The March 2019 Oregon Economic and Revenue Forecast issued by the Office of Economic Analysis (OEA) states that “Oregon continues to see healthy rates of growth when it comes to employment, income, and GDP. However the state is no longer significantly outpacing the nation like it was a couple of years ago. This is particularly true for job gains which are effectively matching the average state in recent quarters. Personal income growth remains stronger, meaning Oregon income per capita, per worker, and per household is rising faster than nationwide. This is a continuation of the so-called sweet spot where economic growth is strong enough to keep up with the growing population but also deliver ongoing gains to Oregonians.” This pattern is expected to continue into the near future.

Focusing on the Labor Market, the four measures of the labor market (monthly payroll employment survey, monthly household survey, monthly tax receipts and the quarterly census of employment and wages) are all improving. Jobs are being added, wages are rising and the unemployment rate, while rising some in recent months, remains in a range considered historically as full employment. Of particular note, “. . . wage growth for Oregon workers remains strong. Oregon’s average wage, while lower than the nation’s, is at its highest relative point since the mills closed in the 1980s.”

Oregon’s growth has slowed and stabilized. While the state boasted job gains of 3 to 3.5 percent (nearly 5,000 jobs per month) in recent years, Oregon is now expected to see job gains around 2,000 per month or 2 percent into 2020; a rate that is still considered healthy.
Looking further afield, “IHS Markit (formerly IHS Economics and HIS Global Insight) projects Oregon’s economy to fair well relative to the rest of the country in the coming years. The state’s Real Gross State Product is projected to be the seventeenth fastest among all states across the country in terms of growth with gains of 2.0 percent from 2018 through 2023. Total employment is expected to be the eighth strongest among all states at an annualized 1.0 percent, while manufacturing employment will be the fourth fastest in the country at 0.4 percent. Total personal income growth is expected to be 4.6 percent per year, the sixteenth fastest among all states . . .”

**Douglas County**

The State of Oregon Employment Department reported that “Douglas County’s seasonally adjusted May unemployment rate edged down to 5.4 percent compared with a revised 5.6 percent in April. This month’s rate is higher than the May 2018 rate of 5.2%.” Oregon’s seasonally adjusted May unemployment rate was 4.2 percent.

A review of the underlying figures to May’s unemployment rate indicate that the decline of the year-over-year rate is due to a mixed bag of results:
• The civilian labor force decreased by -266 year-over-year or -0.6%;
• The number of employed (or jobs) decreased by -87 year-over-year or -0.2%; and
• The number of unemployed decreased by -179 year-over-year or -8.3%.

Local and State Unemployment Rates
(Seasonally adjusted)
Source: Oregon Employment Department, LAUS

May 2017 = May 2018 □ May 2019

<table>
<thead>
<tr>
<th></th>
<th>Oregon</th>
<th>Coos County</th>
<th>Curry County</th>
<th>Douglas County</th>
</tr>
</thead>
<tbody>
<tr>
<td>May 2017</td>
<td>4.1%</td>
<td>4.2%</td>
<td>5.4%</td>
<td>5.3%</td>
</tr>
<tr>
<td>May 2018</td>
<td>4.0%</td>
<td>5.2%</td>
<td>5.4%</td>
<td>5.2%</td>
</tr>
<tr>
<td>May 2019</td>
<td>5.9%</td>
<td>6.0%</td>
<td>5.9%</td>
<td>5.4%</td>
</tr>
</tbody>
</table>

A FINAL NOTE
This quarterly report has been prepared to summarize and review the City’s operations and financial position for the fourth quarter of the 2018-19 fiscal year as of the month ending June 30, 2019, provide management with a financial planning tool, and monitor compliance with budget policy and Oregon budget law.

If you have questions about the report or would like additional information please contact Ron Harker, Finance Director, at (541) 492-6710 or via email at finance@cityofroseburg.org. We encourage you to visit our website at cityofroseburg.org. The site is user friendly and contains information about the services we provide.

City of Roseburg, 900 SE Douglas Avenue, Roseburg, OR 97470
Phone: (541) 492-6710
Website: CityofRoseburg.org