ROSEBURG CITY COUNCIL AGENDA – SEPTEMBER 10, 2018
City Council Chambers, City Hall
900 S. E. Douglas Avenue, Roseburg, OR 97470

7:00 p.m. - Regular Meeting

1. Call to Order – Mayor Larry Rich
2. Pledge of Allegiance
3. Roll Call
   Alison Eggers   Linda Fisher-Fowler   Ashley Hicks   Steve Kaser
   John McDonald  Brian Prawitz        Tom Ryan       Andrea Zielinski
4. Mayor Reports/Announcement
5. Commission Reports/Council Ward Reports
6. Audience Participation – See Information on the Reverse
7. Consent Agenda
   A. Minutes of Regular Meeting of August 27, 2018
8. Ordinances
   A. Ordinance No. 3506 - Comprehensive Plan Map Amendment, Second Reading
   B. Ordinance No. 3507 - Dangerous Buildings Amendment, Second Reading
   C. Ordinance No. 3508 - Foreclosure Possession Amendment, Second Reading
   D. Ordinance No. 3509 - Revision to RMC 9.16 – Hotel/Motel Occupancy Tax, First Reading
   E. Ordinance No. 3510 - RMC 3.22.020 Amendment – Government Exemptions at the Roseburg Regional Airport, First Reading
   F. Ordinance No. 3511 – Proposed Code Amendment – Unlawful Smoking in Parking Lots and Adjacent Sidewalks, First Reading
9. Resolutions
   A. Resolution No. 2018-21 – Updating the Parks Rules & Regulations to Allow E-Bikes
10. Informational
    A. Activity Report
11. Items from Mayor, City Council
12. Adjournment
13. Executive Session ORS 192.660(2)(e) – Real Property Negotiations

*** AMERICANS WITH DISABILITIES ACT NOTICE ***
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AUDIENCE PARTICIPATION INFORMATION

The Roseburg City Council welcomes and encourages participation by citizens at all our meetings, with the exception of Executive Sessions, which, by state law, are closed to the public. To allow Council to deal with business on the agenda in a timely fashion, we ask that anyone wishing to address the Council follow these simple guidelines:

Persons addressing the Council must state their name and address for the record, including whether or not they are a resident of the City of Roseburg. All remarks shall be directed to the entire City Council. The Council reserves the right to delay any action requested until they are fully informed on the matter.

TIME LIMITATIONS
With the exception of public hearings, each speaker will be allotted a total of 6 minutes. At the 4-minute mark, a warning bell will sound at which point the Mayor will remind the speaker there are only 2 minutes left. All testimony given shall be new and shall not have been previously presented to Council.

CITIZEN PARTICIPATION – AGENDA ITEMS
Anyone wishing to speak regarding an item on the agenda may do so when Council addresses that item. If you wish to address an item on the Consent Agenda, please do so under “Audience Participation.” For other items on the agenda, discussion typically begins with a staff report, followed by questions from Council. If you would like to comment on a particular item, please raise your hand after the Council question period on that item.

CITIZEN PARTICIPATION – NON-AGENDA ITEMS
We also allow the opportunity for citizens to speak to the Council on matters not on this evening’s agenda on items of a brief nature. A total of 30 minutes shall be allocated for this portion of the meeting.

If a matter presented to Council is of a complex nature, the Mayor or a majority of Council may:

1. Postpone the public comments to “Items From Mayor, Councilors or City Manager” after completion of the Council’s business agenda, or
2. Schedule the matter for continued discussion at a future Council meeting.

The Mayor and City Council reserve the right to respond to audience comments after the audience participation portion of the meeting has been closed.

Thank you for attending our meeting – Please come again.

The City Council meetings are aired live on Charter Communications Cable Channel 191 and rebroadcast on the following Tuesday evening at 7:00 p.m. Video replays and the full agenda packet are also available on the City’s website: www.cityofroseburg.org.
MINUTES OF THE REGULAR MEETING
OF THE CITY COUNCIL MEETING
August 27, 2018

Mayor Larry Rich called the regular meeting of the Roseburg City Council to order at 7:00 p.m. on August 27, 2018 in the City Hall Council Chambers, 900 SE Douglas Avenue, Roseburg, Oregon. Councilor Eggers led the Pledge of Allegiance.

ROLL CALL
Absent: Councilor Ashley Hicks

Others present: City Manager Lance Colley, City Recorder Amy Sowa, City Attorney Bruce Coalwell, Human Resources Director John VanWinkle, Fire Chief Gary Garrisi, Community Development Director Stuart Cowie, Police Chief Gary Klopfenstein, Library Director Kris Wiley, Management Assistant Koree Tate, Carisa Cegavske of the News Review and Kyle Bailey of KQEN.

COMMISSION REPORTS/COUNCIL WARD REPORTS
Councilor Fisher-Fowler reported the Airport Commission met and discussed airport fire service fees, FAA grant acceptance and the Master Plan Update open house. Mr. Colley added the open house was for people who use or have business at the airport. Consultants were available, but unfortunately, not much input was received.

Councilor Prawitz reported the Library Commission met and Library Director Wiley discussed policies and procedures, the RARE student who will start September 10, and the Youth Services Librarian recruitment which had been reopened as a fulltime position. He attended a MedCom and Homeless Transitions Action Group (HTAG) Meeting. During the HTAG meeting, it was announced that Umpqua Community Action Network hired an Outreach Coordinator to work with local homeless individuals to assist with finding and preparing documentation and arranging resources to assist with their current living situation.

Councilor Prawitz had a Laurelwood neighborhood meeting where citizens discussed camping issues along the South Umpqua River beginning at the Adapt property. He explained the citizens have been proactive with communication and cleanup efforts. He thanked the City for working with the citizens, ADAPT and for recently creating a cleanup effort for Elk Island. Adapt is working with Umpqua Watersheds and will soon clean up their riverbank property. Councilor Prawitz said this has been a great example of how people working together can find and make solutions.

Councilor Kaser shared the next meeting for the SERVICE group will be on September 30, 2018 at 6:30 p.m. at Eagles Park. They plan to also clean up the park as part of their meeting.

AUDIENCE PARTICIPATION
Misty Ross, 410 Hatfield Road and local business owner, expressed concern regarding a police officer shortage. With winter coming, she wanted to deter transients from seeking shelter at business doorways or within the parking garage. Ms. Ross explained the previous Police Chief
would patrol and send officers to patrol the downtown area. She noticed a difference when officers were present and actively checking the area. She spoke with the current Police Chief and a couple Councilors regarding her concern. She suggested changing the recruitment process for police officers to include new sites such as Zip Recruiter or Indeed, hire extra officers to decrease back and forth staffing, have a signing bonus and start allowing applicants with tattoos. Ms. Ross concluded by expressing appreciation for all police work and looks forward to seeing more boots on the ground.

Tom Michalek, 742 W Nebo Street, has lived in Roseburg over sixty years. In his opinion, he felt the homeless issue has risen and his biggest concern is the garbage and unsanitary conditions left behind. His areas of concern are Templin Beach and by the Laurelwood community. Mr. Michalek asked Council to research what other cities have done to alleviate similar situations. Two suggestions were to add a restroom facility in the downtown area for shoppers and have people start sitting where transients congregate. His experience is that they will move along when parks are occupied.

Grant Jacobson, 3019 NW Stewart Parkway, Suite 3, shared his concern regarding a future Cascadia earthquake and asked Council to consider expanding resources to be better prepared.

Maria Crince, 3352 Carnes Road and local business owner, shared her appreciation for law enforcement and time spent by the former Police Chief who would speak with downtown business owners. She has noticed a new group of transients in the community and was worried it would harm the new businesses that were opening in the area. She has noticed more frequent use of the parking garage by transients and feared it would increase during the winter months. Ms. Crince asked for increased police presence to alleviate common congregation locations. She also suggested the City use a recruiter to help find new officers to work in Roseburg.

CONSENT AGENDA
Councilor Ryan moved to approve the minutes of the regular Meeting of July 23, 2018. Motion was seconded by Councilor Prawitz and unanimously approved.

PUBLIC HEARING – COMPREHENSIVE PLAN MAP AMENDMENT
At 7:27 p.m., Mayor Rich opened the public hearing for a request for a Comprehensive Plan Map Amendment for a 2.06 acre portion of property located at 131 Taft Drive. Mr. Cowie explained the lot is located outside City limits, but within the Urban Growth Boundary and currently has two Comprehensive Land Use Designations, Commercial (COM) and Medium-Density Residential (MDR), and is subject to the zoning jurisdiction of Douglas County.

The applicant wishes to apply the MDR designation to the western 2.06 acres, which is currently designated COM. The eastern 0.23 acres designated as MDR will remain unchanged. The subject property has frontage on NE Stephens Street to the west, Taft Drive to the north, and Club Avenue to the south. The applicant is proposing the Comprehensive Plan Amendment to permit the development of 28 additional apartments on the property. Site review of future apartments will be completed by the Douglas County Planning Department in adherence with the City/County Urban Growth Management Agreement.

2. City Council Minutes 8/27/2018
In response to Councilor Kaser, Mr. Cowie confirmed the County is required to insure urban development standards are satisfied as part of their review process based on the Urban Growth Management Agreement between the City and the County. At this time, Mr. Cowie stated his conversations with the County have been positive and the zone change would likely be approved. As no one else wished to speak, Mayor Rich closed the hearing at 7:36 p.m. Councilor Ryan moved to adopt the Findings of Fact approved by the Planning Commission for File No. CPA-18-001 and to proceed with first reading of the Ordinance. Motion was seconded by Councilor Fisher-Fowler and unanimously approved.


PUBLIC HEARING – SUPPLEMENTAL BUDGET AND APPROPRIATION REVISION FOR FISCAL YEAR 2018-2019
At 7:37 p.m., Mayor Rich opened the public hearing to discuss a supplemental budget and appropriation revision for fiscal year 2018-19. Mr. Marker reported that due to the delayed renovation work at Fire Station No. 2 and No. 3, the Library, some unforeseen work at City Hall, and the crossover of fiscal years, staff seeks to make mid-year corrections to the 2018-19 Facilities Fund’s budget in order to provide adequate funding to complete the projects while maintaining full compliance with Oregon budget law.

When the 2018-19 budget was developed, the preceding projects were projected to begin much earlier in the 2017-18 fiscal year than they did; consequently, the current budget lacks sufficient appropriation authority to complete the projects. Conversely, the grant funding for the projects was established based upon the projected appropriation requirements, which means the 2018-19 budgeted grant revenues understate the actual funds that will be received by $714,790.00.

Furthermore, it has been determined that the carpet in certain areas of the Library, not affected by the current remodeling effort, is in poor condition and needs replacement sooner rather than later. While grant-funding efforts proceed, they may fall short of covering the full cost thereby leaving a gap in funding upwards of $100,000.00. An increase in transfer of funds from the General Fund to the Facilities Fund would provide the gap funding required in order to turn out a great product to the public when the Library reopens. As of yet, these funds have not been recognized from a budgetary perspective and a recognition of $65,210.00 by way of a supplemental budget would make them available for use in the current fiscal year for their intended purposes.

In response to Councilor Ryan, Mr. Harker confirmed that funds budgeted last year had not been spent so would be carried over to the current year. The actual increase of the supplemental budget is approximately a $75,210.00 difference. Mayor Rich asked for more information regarding the emergency lighting. Mr. Harker explained the lighting is for emergency exits in the front and back of the second floor doors, and will have wiring to allow continual light during a power outage. Councilor Prawitz noted that the $714,000 would be paid back to the City through grants. As no one else wished to speak, Mayor Rich closed the
CONSENT AGENDA A
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hearing at 7:46 p.m. Councilor Ryan moved to adopt Resolution No. 2018-19 authorizing a supplemental budget and budget appropriation revisions for fiscal year 2018-19. Motion was seconded by Councilor Zielinski and unanimously approved.

ORDINANCE NO. 3507 - DANGEROUS BUILDINGS AMENDMENT
Mr. Cowie stated the City had taken steps to address derelict buildings and discovered that in some cases, structures that appear to be derelict are not occupied by squatters, but are instead occupied by family members or even property owners themselves. In each instance, the building has typically had City water service shut-off because of failure to pay the water bill. Although water service has been shut-off, people continue to occupy the structure. Without proper water service, the building lacks adequate functioning sewer capabilities. These unsanitary conditions constitute a dangerous building. Unfortunately, the wording within the dangerous building section of the code does not specifically address a lack of operational water supply or the lack of functioning connection to public sewer or operational septic facility.

Changes to the code addressing these two items will give City officials the ability to better address dangerous buildings and help to rectify these types of nuisances that occur from time to time. In addition to these changes, it was discovered that once the City decides to foreclose on a lien, the property owner has a one-year redemption period before the City or other purchaser at the foreclosure sale may take possession of the property. There are twenty-one active liens with four of those that were recently satisfied. This rule can become extremely problematic in the case of derelict and/or dangerous buildings because the City must continue to keep the structure secured and landscaping maintained. Allowing the City or other purchaser at the foreclosure sale to obtain possession of the property upon foreclosure sale would provide the ability to more immediately address issues concerning the property.

Mr. Cowie presented before and after photos from property at 787 SE Ramp Street showing previous transient activity to a new owner undergoing current construction and remodeling work. Councilor Eggers wanted to know if the former Safeway building would be considered for this ordinance. Mr. Cowie explained the building was considered derelict because it is unoccupied but boarded up to keep people out of the structure. The owner is considering having the building demolished. Councilor Kaser sought confirmation that in usual foreclosures, the redemption period is only 180 days. Mr. Coalwell explained it was a separate statute that governs municipal lien foreclosures, which includes a longer redemption period and does not provide the purchaser immediate possession. There is not an ownership right unless there is a local municipal code, which is what was being proposed. Councilor Kaser added it was an easy decision to let the purchaser take control of the property immediately.


ORDINANCE NO. 3508 - AMENDING SECTION 4.04.190(C) OF THE ROSEBURG MUNICIPAL CODE REGARDING POSSESSION OF FORECLOSED PROPERTY
As Mr. Cowie had previously reported, structures that appear to be derelict are occupied by family members or property owners themselves. Unsanitary conditions constitute a dangerous building. The property owner has a one-year redemption period before the City or other purchaser at the foreclosure sale may take possession of the property. Ms. Sowa read
Ordinance No. 3508 entitled: “An Ordinance Amending Section 4.04.190(C) of the Roseburg Municipal Code Regarding Possession of Foreclosed Property” for the first time.

RESOLUTION NO. 2018-20 – AUTHORIZING ACCEPTANCE OF AN FAA GRANT OFFER

Mr. Colley explained Staff was expecting that the FAA may forward a grant offer to the Roseburg Regional Airport for Airport Improvement Program (AIP) funding for Obstruction Mitigation. The City is pursuing the installation of a Precision Approach Path Indicator (PAPI) at the airport with the hope that it will be approved as a mitigation measure for the terrain obstruction (Mount Nebo). The ultimate goal is to increase safety at the airport and to apply for a waiver that will allow the PAPI to be used as mitigation for the terrain obstruction, which would allow reinstatement of the nighttime instrument approach.

As the final costs have not been determined, staff has been speaking with FAA regarding an additional grant of up to $200,000.00. If the grant were to be awarded, the City’s match would be $22,222.00. In response to Mayor Rich, Mr. Colley explained that if the amount comes in at a lower level, the Oregon Department of Aviation would cover a portion and the City would pay the remainder. The Airport Commission recommended that the Council authorize the submission of a grant application and acceptance of a grant from the FAA to complete the PAPI Installation and Obstruction Removal Project. Councilor Fisher-Fowler moved to adopt Resolution No. 2018-20 authorizing the acceptance of a grant offer from the Federal Aviation Administration for completion of the Obstruction Mitigation project. Motion was seconded by Councilor Zielinski and unanimously approved.

LIBRARY RENOVATION CONTRACT AMENDMENT, PROJECT NO. 19PW06

Mr. Colley reported that in order to meet budget constraints, the current project authorized by the Council does not include removing and replacing the carpet in the main “stack area” of the library. This is the section west of the entrance where the majority of the book collection is stored. As part of the original scope and pricing, Vitus Construction provided PIVOT Architecture with an additive alternate cost to complete the carpet in the “collection” area of the Library. The additive alternate for carpet and installation is approximately $67,000.00, excluding relocating books and stacks that would need to be done to accommodate the carpet replacement. As directed, staff included a transfer of $100,000.00 in the supplemental budget proposal.

Councilor Prawitz moved to authorize a contract amendment for $66,907.00 to the Library Renovation CM/GC contract to include the replacement of carpet in the library stack area. Motion was seconded by Councilor McDonald and unanimously approved.

MARKED PATROL VEHICLE PURCHASE

Mr. Klopfenstein advised the regular patrol fleet of eight vehicles is on a three year rotation, as past history and maintenance records have shown this to be the best time for replacement after 3 years of continuous 24/7 use. The Roseburg Police Department has used Lehr (formerly named Auto Additions) to up-fit police vehicles for the past several procurement rotations, and they have been designated as a sole-source provider for this service. Additionally, there were unanticipated expenses due to the need to purchase an in-vehicle camera system for one of the patrol vehicles and the need to purchase new radios for all three of the new patrol vehicles.

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In response to Councilor Prawitz, Mr. Klopfenstein stated vehicle mileage varied, but typically averaged 70,000 to 90,000 range from continued use. Mr. Colley added this was for utility vehicles that are larger with more room. Councilor McDonald added that although this seemed expensive, it was worth having good vehicles to make sure we have the best response possible for the public. He also requested a future viewing of a new police vehicle for Council to see everything included. Councilor Ryan moved to approve the bid award of three 2019, fully equipped and up-fitted police utility vehicles to Lehr in the amount not to exceed $142,846.24. Motion was seconded by Councilor Zielinski and unanimously approved.

ITEMS FROM MAYOR, COUNCIL AND CITY MANAGER
Councilor McDonald agreed with statements during audience participation concerning the recent police officer shortage. He asked if a short presentation could be included at a future meeting to discuss the impact of hiring more officers. He conveyed the importance of boots on the ground and the need to identify the future impact on the community. Mayor Rich agreed he would appreciate a short presentation explaining the hiring process and what is involved from the beginning that includes the application, testing, hiring and academy to work in the department. Mr. Colley explained the shortage was not due to a budgetary concern, but rather an issue of filling positions. They had been increasing hiring efforts. Councilor Ryan added this was a nationwide shortage issue, not just in Roseburg.

Councilor Zielinski agreed she would appreciate seeing more officers out on patrol and suggested to continue offering incentives and thinking outside the standard parameters for hiring. Due to the high increase of people within City limits during the day, the department is spread thin. After being involved in Neighborhood Watch meetings, she shared that some groups are considering citizen patrols. Councilor Zielinski also shared information for the K9s in the Grapevines event on September 15, 2018 at Melrose Vineyards. Proceeds benefit the Police K9 Programs, which are donation funded.

In response to Councilor Prawitz, Ms. Sowa explained the Uber representative had recently questioned language in the Ordinance regarding safety inspections. Drivers will be responsible for obtaining a safety inspection, not the company. To date, Uber had not provided a follow up email or conversation.

ADJOURNMENT
The meeting adjourned at 8:18 p.m.

Koree Tate
Management Assistant
AN ORDINANCE AMENDING THE ROSEBURG COMPREHENSIVE PLAN MAP, CHANGING THE COMPREHENSIVE PLAN DESIGNATION OF A 2.06 ACRE PORTION OF PROPERTY LOCATED AT 131 TAFT DRIVE FROM COMMERCIAL TO MEDIUM-DENSITY RESIDENTIAL

WHEREAS, the Roseburg Urban Area Comprehensive Plan was adopted by the City Council in Ordinance No. 2345, effective on July 1, 1982, and re-adopted in Ordinance No. 2980 on December 9, 1996; and

WHEREAS, the Roseburg Land Use and Development Ordinance No. 2363, as originally adopted June 28, 1982, re-adopted in Ordinance No. 3459 on March 28, 2016, and replaced and codified into the Roseburg Municipal Code as “Title 12 Roseburg Land Use Regulations” by Ordinance No. 3497 adopted March 12, 2018, establishes Hearings procedures for Quasi-Judicial Plan Amendments; and

WHEREAS, the Planning Commission held a Public Hearing on File No. CPA-18-001 after duly and timely notice; and

WHEREAS, the Planning Commission adopted Findings of Fact and Order supporting a recommendation to approve the Comprehensive Plan Map Amendment;

NOW, THEREFORE, THE CITY OF ROSEBURG ORDAINS AS FOLLOWS:

SECTION 1: The lot may be described as Tax Lots 5500, 5501, 5502, 5503, 5504, 5505 and a portion of 5600 in Township 26 South, Range 06 West, Section 36AA, Willamette Meridian.

SECTION 2: The City Council hereby takes official notice of the Planning Commission’s Findings of Fact dated August 6, 2018, recommending approval of the proposed Comprehensive Plan Map Amendment.

SECTION 3: The City Council hereby adopts the Findings of Fact and Order regarding the proposed Comprehensive Plan Map Amendment.

SECTION 4: Based on the evaluation detailed in the Planning Commission’s Findings, it has been determined that the proposal conforms to the criteria contained in the Roseburg Municipal Code, Section 12.10.030.

SECTION 5: The City Council hereby approves the Comprehensive Plan Map Amendment from Commercial to Medium-Density Residential as indicated on the map on attached Exhibit “A” and within the Findings of Fact and Order by reference made a part hereto.

SECTION 6: The City Recorder, at the request of, or with the concurrence of the City Attorney, is authorized to administratively correct any reference errors contained herein or in other provisions of the Roseburg Municipal Code and/or the Roseburg Urban Area Comprehensive Plan as amended by the provisions added, amended or repealed herein.

ADOPTED BY THE ROSEBURG CITY COUNCIL THIS 10TH DAY OF SEPTEMBER, 2018.

APPROVED BY THE MAYOR THIS 10TH DAY OF SEPTEMBER, 2018.

LARRY RICH, MAYOR

ATTEST:

AMY L. SOWA, CITY RECORDER
ORDINANCE NO. 3507

AN ORDINANCE AMENDING SECTION 7.04.040 OF THE ROSEBURG MUNICIPAL CODE REGARDING DANGEROUS BUILDINGS

SECTION 1. Section 7.04.040 titled "Dangerous buildings" is hereby amended in the Roseburg Municipal Code to read as follows:

7.04.040(P) Whenever an occupied building lacks an operational, potable water supply.

7.04.040(Q) Whenever an occupied building lacks a functioning connection to public sewer or approved and fully operational septic facilities.

7.04.040(R) Any obsolescence, dilapidated condition, deterioration, damage, inadequate exits, lack of sufficient fire-resistive construction, faulty electrical wiring, gas connections or heating apparatus, or other cause, which is determined by the Fire Marshal to be a fire hazard.

7.04.040(S) Any combustible or explosive material, wood, paper, trash, rubbish, rags, waste, oils, gasoline or flammable substance of any kind especially liable to cause fire or damage to the premises or human life, and which is not maintained in accordance with law.

7.04.040(T) Any condition which constitutes a public nuisance known to the common law or in equity jurisprudence.

7.04.040(U) Any portion of a building or structure which remains after demolition or destruction of the building or structure or any building or structure which is abandoned for a period in excess of six months and constitutes an attractive nuisance or hazard to the public.

Section 2. All other Sections and Subsections of Chapter 7.04 of the Roseburg Municipal Code remain in full force and effect as written.

ADOPTED BY THE ROSEBURG CITY COUNCIL THIS 10TH DAY OF SEPTEMBER, 2018.

APPROVED BY THE MAYOR THIS 10TH DAY OF SEPTEMBER, 2018.

ATTEST:

LARRY RICH, MAYOR

AMY L. SOWA, CITY RECORDER
ORDINANCE NO. 3508

AN ORDINANCE AMENDING SECTION 4.04.190(C) OF THE ROSEBURG MUNICIPAL CODE REGARDING POSSESSION OF FORECLOSED PROPERTY

WHEREAS, Pursuant to Roseburg Municipal Code (RMC) Section 4.04.190 (B), the City Manager may proceed to foreclose or enforce collection on any final assessment or installment thereon, which has been entered in the City’s lien docket; and

WHEREAS, After the foreclosure sale, there is a one year redemption period. The deed is not issued to the purchaser at the foreclosure sale until after the one year period; however general law on foreclosures entitles the purchaser at a foreclosure sale to possession of the property during the redemption period; and

WHEREAS, Under ORS 223.510, cities are permitted to adopt local ordinances to provide for additional procedures regarding foreclosure and possession of property during the redemption period.

NOW THEREFORE, THE CITY OF ROSEBURG ORDAINS AS FOLLOWS:

SECTION 1. Section 4.04.190(C), titled “Lien Records and Foreclosure Proceedings” is hereby amended in the Roseburg Municipal Code to read as follows:

4.04.190(C) In any proceeding to foreclose a City lien, the City may, at the direction of the City Manager, enter a bid for the property being offered at a foreclosure sale, which bid shall be prior to all bids, except those made by persons who would be entitled under the laws of the state to redeem the property. The purchaser at the foreclosure sale shall be entitled to possession of the property from the date of sale until a redemption of the property, if any.

Section 2. All other Sections and Subsections of Chapter 4.04.190 of the Roseburg Municipal Code remain in full force and effect as written.

ADOPTED BY THE ROSEBURG CITY COUNCIL THIS 10TH DAY OF SEPTEMBER, 2018.

APPROVED BY THE MAYOR THIS 10TH DAY OF SEPTEMBER, 2018.

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LARRY RICH, MAYOR

ATTEST:

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AMY L. SOWA, CITY RECORDER
ISSUE STATEMENT AND SUMMARY

The landscape of local Hotel/Motel Occupancy Tax or Transient Lodging Taxes (TLT) is evolving and will continue to do so as technology and possibly even state law continues to change, creating challenges for local communities to stay current with their regulatory ordinances. Recently the City managed some of the changing landscape in finalizing a collection agreement with Airbnb; however, Airbnb is only one of many internet sites or hosting platforms that provide some sort of short-term rental assistance. The challenge for the City is obtaining uniform compliance of the City’s Hotel/Motel Occupancy Tax across all platforms and providers.

To assist in this effort, the state recently adopted HB 4120 which provides clarification as to what “transient lodging intermediaries” are, however, in order to benefit from the updated definition the definitions contained in RMC 9.16 Hotel/Motel Occupancy Tax need to be updated to mirror the new definition. By adopting the new definition as provided by HB 4120, all intermediaries should be automatically covered and required to comply with collecting and remitting the City’s Hotel/Motel Occupancy Tax.

BACKGROUND

A. Council Action History. None.

B. Analysis. Hosting platforms (usually internet sites) that act as facilitators to connect “hosts” and “guests” pose a challenge for local governments attempting to collect TLT from a “host” that either is not aware of the tax or is seeking to avoid tax and regulation. As background, most cities that have a TLT also have a registration requirement – anyone furnishing transient lodging must register and thereafter comply with the tax and other local regulations.

There are several challenges in applying municipal TLT ordinances uniformly and include:

*Hosts may be unaware of the regulation.* Individuals renting out all or part of their homes may not be aware of a local tax and registration requirement. Further, such individuals may not want to register because doing so puts them in the regulatory spotlight as many local governments in Oregon are specifically regulating short-term rental market to ensure the safety of both hosts and guests. As an additional challenge, many hosts do not collect payment directly from guests. The guests often pay via an online platform – such as Airbnb or VRBO – which then transfers the payment to the hosts.
Hosting platforms are not incentivized to assist local governments. Hosting platforms such as Airbnb and VRBO historically have been resistant to complying with local governments in collecting TLTs or enforcing local regulations. Many hosting platforms do not want to divulge the list of properties advertising on their website because they are likely aware of some properties that are not in compliance with local regulations, and as such, divulging property locations could limit their client list.

In addition, the hosting platforms do not wish to assume liability for acts of hosts – meaning the online platform would be fined or penalized when a local host does not pay the tax or comply with local regulations.

Legal challenges. In 2013 the Legislature passed HB 2656 and added the term “transient lodging intermediary” to ORS 320.300. The bill was intended to require intermediaries to pay taxes directly rather than forwarding the taxes to the transient lodging provider. That is, the “tax shall be collected by the transient lodging tax collector that receives the consideration rendered for occupancy of the transient lodging.” However, some online travel companies and hosting platforms argued that they are not transient lodging intermediaries under the state law (and local ordinances that track state law) because they do not “charge for occupancy.” Instead, they argued, they only facilitated the transaction between the host and the occupant. ORS 320.300(12). Likewise, those companies argued that they did not “receive the rent.” ORS 320.350(7)(b). HB 4120 (2018), however, clarifies that hosting platforms are indeed transient lodging intermediaries and therefore are required to collect TLTs from hosts. HB 4120 became effective on July 1, 2018.

In response to these challenges, HB 4120 was adopted and now under state law, online transient lodging platforms are considered “transient lodging intermediaries” under ORS 320.300, unless otherwise provided by city or county ordinance, resolution, or agreement. Cities wishing to require hosting platforms and online travel companies to collect and remit the local TLT need to ensure that their local ordinances and agreements utilize the definition “transient lodging intermediary” found in Section 1 of HB 4120 (amending ORS 320.300); the proposed Ordinance 3509 does just that.

C. Financial and/or Resource Considerations. There are no detrimental financial impacts to the City from adopting the ordinance, only the proper collection of tax revenues, which will bolster the Hotel/Motel Tax Fund and provide additional resources for tourism promotion, economic development and streetlight and sidewalk improvements.

D. Timing Issues. As HB 4120 has already taken effect, adoption of the ordinance will align our code with state law upon passage.

STAFF RECOMMENDATION/COUNCIL OPTIONS
No motion is required at this time, only consensus to proceed with first reading of Ordinance #3509 and direction on the proposed fees.

ATTACHMENTS
ORDINANCE NO. 3509

AN ORDINANCE AMENDING SUBSECTION 9.16.005 OF THE ROSEBURG MUNICIPAL CODE REGARDING TRANSIENT LODGING

SECTION 1: Definitions.

For purposes of this Chapter, the following are defined as follows:

A. "Accrual accounting" means a system of accounting in which the rent due from an occupant is entered into the record when the rent is earned, whether or not it is paid.

B. "Cash accounting" means a system of accounting in which the rent due from an occupant is not entered into the record until the rent is paid.

C. "Hotel/motel" means a part of a structure that is occupied or designed for short term occupancy for lodging or sleeping, including a hotel, inn, bed and breakfast house, tourist home or house, motel, studio hotel, bachelor hotel, lodging house, rooming house, apartment house, dormitory, public or private club, mobile home or house trailer at a fixed location or other similar structure. This shall include houses, cabins, condominiums, apartment units or other dwelling units or portions of any of these dwelling units that are used for temporary human occupancy. Without limiting the foregoing, a hotel/motel includes any and all forms of transient lodging. As used in this definition, hotel/motel does not include an apartment house where all tenants who have occupancy of all or part of the structure, rent on the basis of month to month or longer.

D. "Hotel/motel occupancy tax" or "tax" means either the tax payable by the occupant or the aggregate amount of taxes due from an operator during the period for which the operator is required to report collections.

E. "Occupancy" means the use or possession of, or the right to use or possess, a room in a hotel/motel for lodging or sleeping for a period of forty-five consecutive days or less.

F. "Occupant" means any person who occupies or is entitled to occupy space in a hotel/motel for a period of forty-five consecutive days or less, counting portions of days as full days. The day an occupant checks out of a hotel/motel shall not be included in determining the forty-five-day period if the occupant is not charged rent for that day. A person occupying space in a hotel/motel shall be considered an occupant until a period of forty-five days has expired, unless there is an agreement in writing between the operator and the occupant providing for a longer period of occupancy, or the person actually extends occupancy more than forty-five consecutive days. A person who pays for lodging on a monthly basis, regardless of the number of days in the month, shall not be considered an occupant.

G. "Operator" means a person who is the proprietor of a hotel/motel in any capacity or is a transient lodging intermediary. When an operator's functions are performed through a managing agent of a type other than an employee, the managing agent shall also be considered an operator. For purposes of this Chapter, compliance by either the operator or the managing agent shall be considered compliance by both.
H. "Person" is as defined in Title 1 and is intended to also include any social club, fraternal organization, fraternity, sorority, public or private dormitory or another group or combination acting as a unit.

I. "Rent" means the gross hotel/motel room charge, exclusive of other services.

J. "Rental package plan" means the consideration charged for both food and rent where a single rate is made for the total of both. The amount applicable to rent, for determination of the hotel/motel occupancy tax under this Chapter, shall be the same charge made for rent when consideration is not a part of a package plan.

K. "Transient lodging" means:
   (a) Hotel, motel and inn dwelling units that are used for temporary overnight human occupancy;
   (b) Spaces used for parking recreational vehicles or erecting tents during periods of human occupancy; or
   (c) Houses, cabins, condominiums, apartment units or other dwelling units, or portions of any of these dwelling units, that are used for temporary human occupancy.

L. "Transient lodging intermediary" means a person other than a transient lodging provider that facilitates the retail sale of transient lodging and:
   (a) Charges for occupancy of the transient lodging;
   (b) Collects the consideration charged for occupancy of the transient lodging; or
   (c) Receives a fee or commission and requires the transient lodging provider to use a specified third-party entity to collect the consideration charged for occupancy of the transient lodging.

(Ord. 2968 § 1 (part), 1996)
(Ord. No. 3490, § 1, 9-25-2017)

SECTION 2. All other sections and subsections of Chapter 9.16 of the Roseburg Municipal Code shall remain in effect as written.

ADOPTED BY THE CITY COUNCIL THIS ___ DAY OF ________, 2018.
APPROVED BY THE MAYOR THIS ___ DAY OF ________, 2018

____________________________
LARRY RICH, MAYOR

ATTEST:

____________________________
AMY L. SOWA, CITY RECORDER
ROSEBURG CITY COUNCIL
AGENDA ITEM SUMMARY

Ordinance No. 3510 Amending RMC 3.22.020 Government Exemptions at the Roseburg Regional Airport

Meeting Date: September 10, 2018
Department: Public Works
www.cityofroseburg.org

ISSUE STATEMENT AND SUMMARY
The Roseburg Municipal Code section regarding the Roseburg Regional Airport includes a section exempting government operations from paying fees. Staff is proposing to update that section to allow the airport to charge for fire operations. The issue for Council is whether to proceed with first reading of the attached ordinance.

BACKGROUND

B. Analysis. The Roseburg Municipal Code (RMC) Chapter 3.22 covers the Roseburg Regional Airport. Section 3.22.020 reads as follows:

3.22.020 - Government exemptions.
   Any schedule of charges set forth in this Chapter or adopted by resolution, rules or regulations, or promulgated pursuant hereto pertaining to public apron areas and public aircraft parking and storage areas shall not apply to aircraft owned by or operated in the conduct of official business of any federal, state or local governmental agency, except that if the use by any such agency is substantial, a reasonable share proportional to such use in the cost of operating and maintaining such facilities so used may be charged.

This policy has been carried forward in the fee schedule such that the sections titled "Overnight Tie-Down Rates" and "Rent/Lease Rates (Monthly)" specifically state "Government Operations Exempted". It appears that this has been interpreted to include contractors working for government operations. As such, the City has not been charging anything other than fuel flowage fees for wildland firefighting operations staged at the airport.

Staff has been researching how other Oregon airports deal with wildland firefighting operations staging at the airport. Every other airport that staff has contacted charges something for wildland firefighting operations to utilize their airfield. The Oregon Department of Aviation has a fee schedule that charges between $350 and $500 per day dependent upon the functional classification of the airport. Roseburg is a category 3 airport, for which ODA would charge $450 per day if it were an ODA airport. Examples of agreements ODA had last summer include the following:

- Willamette National Forest for $350 per day at Oakridge State Airport
- Forest Service Region 6 -- $350 per day for Prospect Airport
- OR Dept. of Forestry -- $500 per day not to exceed $20,000 for any ODA airport that ODF uses

Prineville uses an intergovernmental agreement with the Oregon Department of Forestry and charges $1,400 per month ($4,200 annually) for the ramp area from July 1st to September 30th and $40 per day for each additional day after.

In order to facilitate the ability to charge a fee for firefighting operations, staff would propose adding the following sentence to RMC Section 3.22.20: “Aircraft and related resources utilized for firefighting efforts, whether on private, local, state or federal land are not covered by this exemption.”

C. Financial and/or Resource Considerations. The north ramp includes six twin and twenty five single tie down spaces. Typically, this entire area is used for staging when there is an ongoing wildland fire operation. Daily tie down fees are $3/day for a single and $5/day for a twin. If the current tie down rates were used, this would amount to $105 per day or $3,150 per month. During an active wildfire, aircraft are landing and refueling or adding retardant multiple times a day. This usage is heavier than an average tie down space may generate, and a higher fee could be justified.

If Council is amenable to updating the Municipal Code, staff will work with the Airport Commission to make a recommendation to the Council on what fees should be added to the fee schedule.

D. Timing Issues. Staff would like to update the code as soon as practical in order to work with affected agencies prior to next year’s fire season.

COUNCIL OPTIONS
The Council has the following options:
1. Proceed with first reading of the attached ordinance; or
2. Request additional information; or
3. Not proceed with first reading and continue under the current code provisions.

STAFF RECOMMENDATION
The Airport Commission discussed this item at their August 16th meeting. The Commission recommended adopting an ordinance updating Section 3.22.020 of the Roseburg Municipal Code to exempt firefighting staging and operations from the general government exemption. Staff concurs with this recommendation.

SUGGESTED MOTION
If it is the consensus of Council to proceed with first reading of the ordinance, no motion is required.

ATTACHMENTS
Attachment #1 - Ordinance No. 3510
ORDINANCE NO. 3510

AN ORDINANCE AMENDING ROSEBURG MUNICIPAL CODE SUBSECTION 3.22.020 REGARDING GOVERNMENT EXEMPTIONS AT THE ROSEBURG REGIONAL AIRPORT

SECTION 1. Subsection 3.22.020 of the Roseburg Municipal Code is hereby amended to read as follows:

3.22.020 Government exemptions.

Any schedule of charges set forth in this Chapter or adopted by resolution, rules or regulations, or promulgated pursuant hereto pertaining to public apron areas and public aircraft parking and storage areas shall not apply to aircraft owned by or operated in the conduct of official business of any federal, state or local governmental agency, except that if the use by any such agency is substantial, a reasonable share proportional to such use in the cost of operating and maintaining such facilities so used may be charged. Aircraft and related resources utilized for firefighting efforts, whether on private, local, state or federal land are not covered by this exemption.

SECTION 2. All other subsections of Section 3.22 of the Roseburg Municipal Code shall remain in full force and effect as written.

ADOPTED BY THE CITY COUNCIL THIS _____ DAY OF ________, 2018.

APPROVED BY THE MAYOR THIS _____ DAY OF ________, 2018.

MAYOR LARRY RICH

ATTEST:

AMY L. SOWA, CITY RECORDER
ISSUE STATEMENT AND SUMMARY
The Council is asked to consider including additional City property in the ordinance prohibiting smoking in City parking lots and on sidewalks abutting those parking lots and City parks.

BACKGROUND

A. Council Action History. On September 14, 2015, the City Council reached consensus to give further consideration to extending smoking prohibitions to City parking lots and sidewalks abutting those parking lots and City parks and changing definitions regarding smoking due to new technology inhalant delivery systems. On October 26, 2015, the City Council adopted the revised Parks Rules and Regulations to incorporate the new definitions. On July 25, 2016, the City Council adopted Ordinance No. 3473, an Ordinance Amending Roseburg Municipal Code Chapter 7.02 by adding a new section 7.02.170 regarding Unlawful Smoking that extended smoking prohibitions to City-owned parking areas that are open to public parking and to the adjoining sidewalks.

B. Analysis. To maintain consistency across City property, this amendment would add the newly acquired Library property as well as the Court Street City staff parking lot to the list of property on which smoking is prohibited. This ordinance amendment would enable police to enforce smoking violations at both locations.

An ordinance has been drafted for your consideration incorporating the prohibitions for the parking lots and sidewalks abutting those parking lots.

C. Financial and/or Resource Considerations. There are limited financial considerations related to this matter as enforcement is largely done on a complaint basis.

D. Timing Issues. The Roseburg Public Library is slated to open to the public in late October.
COUNCIL OPTIONS
The City Council has the option to:

1. Proceed with first reading of the ordinance as prepared.
2. Direct Staff to prepare amendment(s) to the proposed ordinance.
3. Decline to take action.

STAFF RECOMMENDATION
Staff recommends the City Council adopt additional smoking prohibitions as outlined.

SUGGESTED MOTION
No motion is needed, only City Council consensus to proceed with first reading.

ATTACHMENTS
Attachment #1 - Proposed Ordinance
ORDINANCE NO. 3511

AN ORDINANCE AMENDING SECTION 7.02.170 OF THE ROSEBURG MUNICIPAL CODE REGARDING UNLAWFUL SMOKING

WHEREAS, The City of Roseburg will be opening a new City Library; and

WHEREAS, It is important that the Library grounds are safe and healthy for all patrons who visit the Library.

NOW, THEREFORE, THE CITY OF ROSEBURG ORDAINS AS FOLLOWS:

SECTION 1. Section 7.02.170(B), titled "Unlawful Smoking" is hereby amended to the Roseburg Municipal Code to read as follows:

B. A person commits the offense of unlawful smoking if the person does any of the following:
   1. Smokes within the boundaries of any of the following City of Roseburg-owned public parking lots or on any public sidewalk adjacent thereto:
      a. The "Phillips" lot at 840 SE Stephens;
      b. The old "Shalimar" lot at 734 SE Stephens;
      c. The "Rose/Cass" lot at 727 SE Rose;
      d. The "Flegel" lot at 1071 SE Washington;
      e. The parking structure at 551 SE Rose;
      f. The "Library" parking lot at 1409 NE Diamond Lake Blvd
      g. The "Employee" parking lot at Court Street

ADOPTED BY THE ROSEBURG CITY COUNCIL THIS ___ DAY OF ____________, 2018.

APPROVED BY THE MAYOR THIS ___ DAY OF ____________, 2018.

LARRY RICH, MAYOR

ATTEST:

_____________________________

AMY L. SOWA, CITY RECORDER
Resolution No. 2018-21
Updating the Parks Rules & Regulations to Allow E-bikes

Meeting Date: September 10, 2018
Department: Public Works
www.cityofroseburg.org

Agenda Section: Department Items
Staff Contact: Nikki Messenger
Contact Telephone Number: 541-492-6730

ISSUE STATEMENT AND SUMMARY
The use of electric assist bicycles is becoming more popular. The City’s current park rules do not allow them on the multi-use paths. The issue for the Council is whether to adopt the attached resolution updating the Parks Rules and Regulations to allow the use of electric assist bicycles on the path system.

BACKGROUND

A. Council Action History. The Council last updated the Parks Rules and Regulations at the October 26, 2015 meeting.

B. Analysis. Most parks and recreation agencies allow the use of electric assist bicycles within their park systems, but with certain restrictions. The most common practice is to adopt the federal electric bicycle law and then integrate agency specific regulations. Below is a review of applicable rules and regulations by the federal regulatory authority. A state, county, or city may be more restrictive than the federal government but cannot be less restrictive.

According to public Law 107-319 and Federal Electric Bicycle law HR 727 within the Consumer Product Safety Act (15 U.S.C. 2051 et seq.), an electrically driven bike is considered a “bicycle” and the laws of bicycles apply if:

- The electrically driven bicycle has less than a 750-watt motor.
- The bicycle has functional pedals.

The Federal definition of a bicycle is

- A two or three-wheel vehicle with fully operable pedals and an electric motor of less than 750 watts (1hp), whose maximum speed on a paved level surface, when powered solely by such a motor, is less than 20 mph.

Under the City’s current park rules there are no motorized vehicles of any kind permitted on pathways. The proposed policy would allow electric bicycles only with the above stipulations. In addition, staff is proposing to include a 15 mph maximum speed limit on all multi-use paths. Lastly, staff is recommending updating the insurance requirements from $1,000,000 to $2,000,000 to meet the City’s tort liability exposure.
The current park rules are outlined in Resolution No. 2015-14 adopted by the Roseburg City Council on October 26, 2015. The process to update these rules is to have the Council rescind the previous resolution and adopt the new rules via a new resolution (attached).

C. Financial and/or Resource Considerations. None.

D. Timing Issues. None.

COUNCIL OPTIONS
The Council has the following options:
1. Adopt the attached resolution updating the Parks Rules to allow electric bicycles under 750 watts on the multi-use pathways and instituting a 15 mph speed limit; or
2. Request additional information; or
3. Not adopt the attached resolution and maintain the prohibition on all motorized vehicles.

STAFF RECOMMENDATION
The Parks Commission discussed this rule update at their August 1st meeting. The Commission recommended that the Council adopt the attached resolution updating the Parks Rules to allow electronic bicycles on the multi-use path system and to set a maximum speed limit of 15 mph. Staff concurs with this recommendation.

SUGGESTED MOTION
I move to adopt Resolution No. 2018-21, A Resolution Repealing and Replacing Resolution No. 2015-14 Regarding the City of Roseburg Parks Rules and Regulations.

ATTACHMENTS
1) Resolution No. 2018-21, repealing and replacing Resolution No. 2015-14 regarding the City of Roseburg Parks Rules and Regulations
2) Exhibit “A” Proposed City of Roseburg Parks Rules and Regulations
RESOLUTION NO. 2018-21

A RESOLUTION REPEALING AND REPLACING RESOLUTION NO. 2015-14 REGARDING THE CITY OF ROSEBURG PARKS RULES AND REGULATIONS

WHEREAS, general rules and regulations for the City of Roseburg's parks system were approved by the Roseburg City Council through the adoption of Resolution 2015-14 on October 26th, 2015; and

WHEREAS, the current park rules and regulations do not allow for the use of electric bicycles on multi-use paths in City parks and greenways; and

WHEREAS, the City of Roseburg Parks & Recreation Commission determined that the Park rules and regulations should be updated to reflect the fact that electric assist bicycles are growing in popularity and becoming quite prevalent on our city wide multi-use pathway system; and

WHEREAS, the City of Roseburg Parks & Recreation Commission, on August 1, 2018 recommended updating the parks rules and regulations to allow electric assist bicycles on multi-use pathways in City parks and greenways so long as they fit the federal definition of an electrically driven bicycle and have less than a 750-watt motor and functional pedals; and

WHEREAS, the City of Roseburg Parks & Recreation Commission further recommended the adoption of a maximum speed limit of 15 MPH on all multi-use pathways located in City parks and greenways; and

WHEREAS, it has been determined to be most advantageous to have all rules and regulations relating to the general use of all City parks incorporated into one document;

NOW THEREFORE, IT IS HEREBY RESOLVED, by the Roseburg City Council as follows:

Section 1: Resolution No. 2015-14 as adopted on October 26th, 2015 is hereby repealed.

Section 2: The City of Roseburg Parks Rules and Regulations, attached hereto as Exhibit "A", are hereby adopted and enforceable under Roseburg Municipal Code Chapter 1.06.

Section 3: This Resolution shall take effect immediately.

Amy Sowa, City Recorder
CITY OF ROSEBURG
PARKS RULES AND REGULATIONS

The following City of Roseburg Parks Rules and Regulations, adopted by the Roseburg City Council on September 10, 2018, via Resolution No. 2018-21, shall be observed within the public parks of the City of Roseburg, Oregon. As used herein, the words "public park" shall mean and include all property now or hereafter owned and/or controlled by the City of Roseburg, Oregon, and operated as a park or an area of City beautification available for the use of the public.

GENERAL RULES OF CONDUCT IN CITY PARKS. The following rules and regulations for the conduct of persons using the public parks of the City of Roseburg, Oregon are hereby established and shall be observed and enforced within said public parks:

1. No person shall build any fire within any public park except as permitted in a stove or fireplace designed and provided therefore.

2. No overnight camping will be permitted in any park or part thereof without prior approval of the City.

3. No person may erect signs, markers or inscriptions of any type within a public park, except in a specifically designated area, without permission from the Public Works Director. The following activities are prohibited in all public parks unless specifically authorized by the Public Works Director:
   3.1 The distribution of any circular, notice, leaflet, pamphlet or written or printed information of any kind.
   3.2 The solicitation of or engagement in, the sale of any merchandise or service, or the operation of any concessions, within any public park without a permit from the Public Works Director.

4. Smoking or other use of tobacco products is prohibited on all public park property. "Smoking" as used herein shall include: electronic smoking devices, tobacco, marijuana, bidis, cigarettes, cigarillos, cigars, clove cigarettes, nicotine vaporizers, nicotine liquids, hookahs, kreteks, pipes, chew, snuff, smokeless tobacco, and any burning or smoldering substance in any form. "Electronic smoking device" as used herein includes an electronic or battery operated device that delivers vapors for inhalation. Electronic smoking devices includes every variation and type of such devices whether they are manufactured, distributed, marketed or sold as an electronic cigarette, an electronic cigar, an electronic cigarillo, an electronic pipe, an electronic hookah, or any other product name or descriptor. City-owned Stewart Park Golf Course is excluded.

5. No person shall permit any domestic animal owned by, or in the custody of the
person, to run at large within any park or enter any pond, fountain or stream thereof, and all domestic animals within any public park shall be kept in control at all times on a leash not more than eight (8) feet in length (Happy Tails Dog Park excluded). Also, no person shall tease, annoy or injure any animal within any park facility including ponds, streams or fountains. No person shall ride or drive any horse or other livestock, or permit any horse or other livestock, to go upon any portion of a public park at any time except as authorized by City.

6. No person shall be permitted within a public park between dusk and dawn with the following exceptions:

   6.1 As permitted for special occasion upon application and approval by the Public Works Director.

   6.2 Stewart Park Tennis Courts as posted at each entrance by the Public Works Director.

   6.3 Organized events that the City has approved such as Music on the Half Shell, Legion Baseball, Little League activities at Gaddis Park, scheduled softball leagues and tournaments.

   6.4 Events sponsored by Umpqua Valley Art Association and Umpqua Actors Community Theater, held at the Arts Center and the Betty Long Unruh Theater.

7. No person shall swim, wade, bathe or operate a boat in any area of a public park except in those areas so designated.

8. No person shall operate any public address or loudspeaker system, or operate a radio or other electronic audio device, in any public park in a manner that constitutes a noise disturbance. For purposes of this section, a "noise disturbance" means any sound which annoys or disturbs a reasonable person of normal sensitivities, but does not include sounds arising from and consistent with any activity approved by City sponsorship or for which a permit has been issued by the Public Works Director.

9. Car washes and garage/yard sales are prohibited on public park property.

10. No person shall interfere with or disrupt any activity in a public park which has been authorized by City permit.

11. Except for park maintenance, public utility and other vehicles judged necessary by the Public Works Director for the construction and maintenance of City parks and utilities therein, no motorized vehicle, of any type, shall be operated, stopped, parked or left standing in a public park, other than on roads, designated trails and parking areas, specified for that type of vehicle use. The Public Works Director may impose reasonable conditions on park use when exempt vehicles are required within a park. Electric assist bicycles are
considered bicycles and are permitted on multi-use pathways in City parks if the electrically driven bicycle has a motor that does not exceed 750 watts and has functional pedals.

12. No person shall operate a motorized vehicle, or a bicycle, skateboard, roller-skates, roller blades, or any other type of vehicle, in any public park in a manner that endangers, or would be likely to endanger any person or damage any property. The speed limit on all multi-use paths is 15 miles per hour.

13. Persons desiring to use park property to picket or protest activities authorized by City permit shall be allowed to occupy the sidewalks and bicycle/pedestrian pathway abutting Stewart Parkway only. If the number of people using the designated area is ten (10) or more, the activity must also comply with City parade regulations.

14. The playing or practicing of golf is prohibited in any City park other than Stewart Park Golf Course, unless authorized by the Public Works Director.

15. Persons holding events in Stewart Park shall be required to utilize recycling stations for the event if the expected attendance exceeds 1,000.

16. Any activity that is not authorized by a City permit which is incompatible with or disrupts the general public use of park property is prohibited.

RULES SPECIFIC TO USE OF THE STEWART PARK BAND SHELL FOR EVENTS NOT UNDER CONTRACT WITH THE CITY. Persons issued a permit for use of the Stewart Park Band Shell for events other than those sponsored by the City of Roseburg shall be responsible for seeing that the following rules and/or requirements are followed, met and adhered to:

1. At least one week prior to the event, Permittee shall provide the City with proof of liability insurance in the amount of $2,000,000 and a rider naming the City as an additional insured.

2. The sales, dispensing and/or consumption of alcoholic beverages during events held at the band shell are prohibited without a special occasion liquor license obtained from the Oregon Liquor Control Commission and approved by the City Manager. The license must be presented to the City a minimum of thirty days prior to the event.

3. Permittee must pay a permit deposit at least two weeks prior to the date of the event to cover the cost of City services such as police, parks and public works crews if these services are required. The amount of the deposit will be determined on an event by event basis. A final accounting for these services will be done by the City within 10 days following the event, at which time the Permittee will be reimbursed for any over payment or billed for costs in excess of the amount deposited.
4. Permittee must provide, at its own expense, all traffic control and security needed throughout the duration of the event. The minimum traffic control and security will be determined by the City on an event by event basis. Vehicles parked in the Legion Field area when games are in progress must be kept out of the fire lanes and not be double parked.

5. Permittee must provide an adequate number of portable toilets to meet crowd demands.

6. For crowds over 1,500, Permittee must provide additional trash containers at a general rate of one (1) trash can per every 50 people. For crowds over 1,000, Permittee must utilize recycling stations.

7. The decibel level of any sound produced as part of or as a result of the event shall be limited to 95 - 100 decibels.

8. Permittee shall be held liable and responsible for any damage beyond normal wear and tear upon the facilities used during the event. Climbing on the band shell structure for any reason is strictly prohibited.

9. Due to limited availability of parking space, if Permittee anticipates an extra-large crowd, Permittee is encouraged to provide shuttle bus service to the park.

10. Each concessionaire who wishes to sell food or product in conjunction with use of the band shell must enter into a separate agreement with the City. Performer's promotional materials are exempted.

11. All events held at the band shell must conclude no later than 9:30 p.m.

RULES SPECIFIC TO CITY SKATEBOARD PARK FACILITY. In addition to the Park Rules & Regulations, the following rules apply to the City Skateboard Park:

1. No motorized vehicles shall be operated in the skateboard park.

2. No pets shall be allowed in the skateboard park.

3. Bicycles are allowed from dawn until noon on Sunday, Tuesday, and Thursday only. This time is for bicycles exclusively. Skateboards shall not be used in the park during the bicycle time.

RULES SPECIFIC TO INFLATABLE STRUCTURES IN CITY PARKS.

1. Persons planning to have an inflatable must first obtain a Park Permit for the use of the park.

2. Permittee shall provide the City with proof of liability insurance listing the City as an additional insured.
3. Inflatables must be freestanding and weighted. Stakes are prohibited.

4. Inflatables may not be tied to trees, tables, or other park amenities.

5. Inflatables must be under adult supervision at all times.

6. Between June 1st and August 31st, inflatables are limited to a maximum of 2 hours on an area of turf. Inflatable may be relocated once for total maximum of 4 hours. For the remainder of the year, inflatables are limited to a maximum of 4 hours.

7. Permittee shall pay a permit deposit and shall be held liable and responsible for any damage beyond normal wear and tear upon the facilities used.

**PENALTY FOR VIOLATION.** A violation of these rules and regulations constitutes a violation under Roseburg Municipal Code Chapter 1.06 and may also constitute an offense under Roseburg Municipal Code Chapter 7.02. Penalties for such violations are set forth in Roseburg Municipal Code Chapter 1.06. The City reserves the right to exclude and/or ban, from any and all park facilities, any person who has been found guilty of violating any of these rules and regulations or who has vandalized, damaged or taken park property or facilities, or attempted to do so.
ISSUE STATEMENT AND SUMMARY

At each meeting I will provide the City Council with a report on the activities of the City, along with an update on operational/personnel related issues which may be of interest to the Council. These reports shall be strictly informational and will not require any action on the Council’s part. The reports are intended to provide a mechanism to solicit feedback and enhance communication between the Council, City Manager and City Staff. For your September 10, 2018, meeting, I provide the following items:

- Department Head Meeting Agendas
- Tentative Future Council Agenda Items
- City Manager Weekly Messages
1. Review August 27, 2018 City Council Meeting Synopsis
2. Review September 10, 2018 City Council Meeting Agenda
3. Review Tentative Future Council Meeting Agendas
4. Documents/Grants Signing
5. Department Items
   a. TSP Discussion
1. Review September 10, 2018 City Council Meeting Agenda
2. Review Tentative Future Council Meeting Agendas
3. Documents/Grants Signing
4. Department Items
5. Employee Service Pins:
   15 years – John Hunt with the Public Works Water Division
   20 years – Ryan Travis with the Fire Department
TENTATIVE FUTURE COUNCIL AGENDA

Unscheduled
• Airport Fees for Fire Agency Services
• Business Registration Background Checks Discussion
• RMC 5.04 Amendment - Water Rules and Regulations
• Umpqua Basin Urban Services Agreement
• Special Work Study – Visitor’s Center Contract/Tourism Promotion

September 24, 2018
Possible Work Study – Urban Growth Boundary Swap (6:30 p.m.)
Mayor Reports
A. Walk & Bike to School Day Proclamation
B. Implementation of Annual City Manager Performance Evaluation
Consent Agenda
A. Minutes of September 10, 2018
Ordinances
A. Ordinance No. 3509 – Revision to RMC 9.16 - Hotel/Motel Occupancy Tax, Second Reading
B. Ordinance No. 3510 – RMC 3.22.020 Amendment – Government Exemptions at the Roseburg Regional Airport, Second Reading
C. Ordinance No. 3511 – Proposed Code Amendment – Unlawful Smoking in Parking Lots and Adjacent Sidewalks, Second Reading
Resolutions
A. Resolution No. 2018-22 - Library Policy and Procedures
B. Resolution No. 2018-23 - Library Fees
Department Items
A. Authorization to Apply for a Blue Zones Safe Route to School Grant
B. Police Officer Recruiting and Training
Informational
A. Activity Report

October 8, 2018
Consent Agenda
A. Minutes of September 24, 2018
Informational
A. Activity Report

October 22, 2018
Consent Agenda
A. Minutes of October 8, 2018
B. Cancel December 24, 2018 Meeting
Department Items
A. Downtown Roseburg Association Annual Report
Informational
A. Activity Report – Municipal Court & Financial Quarterly Reports

November 26, 2018
Consent Agenda
A. Minutes of October 22, 2018
Informational
  A. Activity Report

Executive Session
  A. Municipal Judge Evaluation

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**December 10, 2018**

Consent Agenda
  A. Minutes of November 26, 2018

Informational
  A. Activity Report

Executive Session
  A. City Manager Annual Performance Evaluation

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**January 14, 2019**

Mayor Reports
  A. State of the City Address
  B. Commission Chair Appointments
  C. Commission Appointments

Council Reports
  A. Election of Council President
  B. Planning Commission Appointments

Consent Agenda
  A. Minutes of December 10, 2018

Informational
  A. Activity Report

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**January 28, 2019**

Consent Agenda
  A. Minutes of January 14, 2019

Department Items
  A. The Partnership Annual Report
  B. Municipal Court Quarterly Reports

Informational
  A. Activity Report
  B. Distribution of CAFR and PAFR

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**February 11, 2019**

Special Presentation
  A. CAFR Review – Auditor Jeff Cooley
  B. Quarterly Report – Quarter Ended December 31, 2018
  C. 2019-2020 Budget Calendar

Consent Agenda
  A. Minutes of January 28, 2019

Informational
  A. Activity Report

Executive Session
  A. City Manager Quarterly Evaluation
February 25, 2019
Consent Agenda
A. Minutes of February 11, 2019

Informational
A. Activity Report

March 11, 2019
Consent Agenda
A. Minutes of February 25, 2019

Informational
A. Activity Report

March 25, 2019
Mayor Report
A. Child Abuse Prevention Month Proclamation

Consent Agenda
A. Minutes of March 11, 2019

Informational
A. Activity Report

April 8, 2019
Mayor Report
A. Volunteer Recognition Month Proclamation
B. Arbor Day Proclamation

Consent Agenda
A. Minutes of March 25, 2019
B. Cancel May 27, 2019 Meeting
C. 2019 OLCC License Renewal Endorsement

Informational
A. Activity Report

April 22, 2019
Consent Agenda
A. Minutes of April 8, 2019

Informational
A. Activity Report
B. Finance and Municipal Court Quarterly Reports

May 13, 2019
Consent Agenda
A. Minutes of April 22, 2019
B. Annual Fee Adjustments
   Resolution No. 2019-__ - General Fees
   Resolution No. 2019-__ - Water Related Fees

Informational
A. Activity Report

June 10, 2019
Mayor Reports
A. Camp Millennium Week Proclamation
Consent Agenda
  A. Minutes of May 13, 2019
Public Hearing
  A. 2019-2020 Budget Adoption – Resolution No. 2019-
Informational
  A. Activity Report

June 24, 2018
Consent Agenda
  A. Minutes of June 10, 2019
Informational
  A. Activity Report

July 8, 2019
Consent Agenda
  A. Minutes of June 24, 2019
Informational
  A. Activity Report

July 22, 2019
Consent Agenda
  A. Minutes of July 8, 2019
Department Items
  A. Municipal Court Update
Informational
  A. Activity Report
  B. Financial Quarterly Report

August 12, 2019
Consent Agenda
  A. Minutes of July 22, 2019
Informational
  A. Activity Report
Executive Session
  A. City Manager Quarterly Evaluation

August 26, 2019
Consent Agenda
  A. Minutes of August 12, 2019
Informational
  A. Activity Report

September 9, 2019
Consent Agenda
  A. Minutes of August 26, 2019
Informational
  B. Activity Report

September 23, 2019
Council Reports
  A. Implementation of Annual City Manager Performance Evaluation
Consent Agenda
   A. Minutes of September 9, 2019
Informational
   C. Activity Report
Good Friday afternoon everyone. It has been another very busy week on the project front as most of you are aware. Public Works continues to manage multiple street and building facility projects that will have very positive impacts on our transportation system as well as our operations. The library renovation as well as both fire station seismic upgrades continue to move forward. The Downtown Phase II project is beginning to take shape as intersections are being poured and the designs can now be identified. Work will continue on all of the projects for the next couple months. The overnight paving on Garden Valley will be complete in the near future and other grind inlay portions will be done soon as well. Portions of Stewart Parkway and Valley View have been completed.

Music on the Half Shell (MOTHS) concluded another great summer of entertainment in Stewart Park this past week. Pink Martini put on a great show and was incredibly gracious in sharing the stage up front with the Douglas County Youth Orchestra and then finishing their show with an encore that included the entire 130 or so students involved in the Roseburg High School marching band. Despite the smoky weather, it was far and away the largest attendance of the year, and including our youth in front of the large crowd was particularly engaging. I hope you had an opportunity to attend. The MOTHS committee deserves a huge thank you from all of us and the community. Great job MOTHS! I might also add that this weekly event is held in the heart of our largest and most active park, so a huge thank you to the Parks staff that get it ready for the crowds every week as well. And, oh yes, the Police department employees who provide security and safety for the event. This is one of the most rewarding and successful events put on in the community because we all work together to make it such a success.

Staff attended the Partnership meeting Monday afternoon, the Library Foundation meeting on Tuesday, the HTAG leadership roundtable on Wednesday and the Airport Master Plan open house Thursday evening. Updates from the Partnership included conversations about housing and the Boutique Hotel project which is still being pursued. We heard an update on the MedEd, allied health college process as well. An interim work group report is due to the legislature in late September. Members of HTAG and some of the organizations continue to explore the possibility of building some small, single occupant, detached multi-family housing units that may share some amenities. They are currently moving in to the planning process to determine how they can meet City standards and our zoning ordinance and provide a beneficial living space, primarily for veterans. The Airport open house attracted a few folks interested in the updated master plan and provided some public comments. The open house is a required component of the planning process.
City staff also participated in a wellness golf scramble Thursday evening after work as well as a one day blood drive on Wednesday at the Public Safety Center.

Staff gave over twenty units of blood and will also be participating in a special blood drive in Honor of Hannah Gonterman on September 4th and 5th at the Red Cross blood donation center (see next page for flyer). Hannah is the daughter of Assistant Chief Merrill Gonterman, and recently went through a terrifying experience contracting leukemia while pregnant with her son Jennson. Hannah and Jennson are both well, but were reliant during their treatment on the generosity of many who gave blood through the Red Cross. If you or a loved one is interested in giving blood during this blood drive, please see the flyer attached at the end of this message and schedule an appointment. This is truly an opportunity to save lives.

Have a great weekend everyone. It looks like the smoke might be gone for a bit!
Donate Blood
In Honor of
Hannah Gonterman

The 27 year old daughter of 35 year Fire veteran was diagnosed with Leukemia when she was 26 weeks pregnant. Hannah was at death’s door and required numerous transfusions during her treatment. She survived. On April 11th, she gave birth to a healthy baby boy Jennon. Hannah has made a complete recovery. At the conclusion of her treatment in July, she anticipates a 98% chance of no return of disease ever!

Blood Drive
Roseburg Fire Department

Red Cross Blood Donation Center
1176 NW Garden Valley Blvd.

Tues. 9/4 & Wed. 9/5
11:00 AM to 4:00 PM

To schedule an appointment, contact Kohl Smith (541-580-0678, kohl_smith1@yahoo.com) or Merrill Gonterman (541-492-6706, merrill.gonterman@gmail.com).

Streamline your donation experience and save up to 15 minutes by visiting RedCrossBlood.org/RapidPass to complete your pre-donation reading and health history questions on the day of your appointment.

American Red Cross

redcrossblood.org | 1-800-RED CROSS | 1-800-733-2767

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Good Friday afternoon everyone. It appears to have cooled off a little just in time for a great Labor Day weekend and the beginning of school next week. I hope you all have a chance to enjoy a long weekend with friends and family. I know we are looking forward to a few days in the sun.

Thank you all for your attendance at last Monday’s Council meeting. We have moved forward with the contract amendment for the Library carpeting which has now been incorporated into the renovation construction schedule. We are still on track to have the renovation completed prior to the end of October 2018 and will look forward to a “soft” opening soon thereafter. Kris is working on a series of policies that we will review with the Library Commission and then adopt at the administrative level and the Council level, depending on the level of the policy. Development and adoption are following the model used by the Council to adopt Parks Rules, where standard operating procedures are adopted at the administrative level and fee decision, member eligibility and jurisdictional issues will be adopted by Resolution of Council. Stay tuned. We anticipate receiving our formal letter for the Oregon State Library next week on our official public library status.

Staff is continuing to meet with potential partners on issues around housing, urban renewal, development standards and multi-family land use standards. We are attempting to provide a little more flexibility for folks to develop but still adhere to a very high standard that will allow us to meet our multi-modal infrastructure requirements and the needs of our residents.

Nikki is working with the Blue Zones Umpqua team and Roseburg Public Schools on an application for a Safe Routes to Schools grant that would improve Douglas from around Deer Creek east to the City limits. There are a number of housing units out in the area and twenty to thirty more acres of residentially developable property so we believe this project is a very high priority. It is located in our new UR plan area, and local match will come from that source. The NeighborWorks veteran’s preference housing project is also adjacent to the SRS project. It is our plan to provide a wider driving surface with bike lanes, sidewalks and upgraded drainage throughout the area. We also would like to improve the pedestrian bridge over Deer Creek at Eastwood Park that would allow walking access to students attending Eastwood School.

The Transportation System Plan advisory committee did a reboot this week. The TSP project had been on hold for some time as ODOT and the consultant renegotiated some scope of work language. That team is back on board and the process will again move forward. The TSP work will continue for the next six or so months then begin the adoption process. Councillor Kaser is representing Council on the TSP advisory committee along with a number of citizens representing business, government, education and all modes of transportation.

Staff would like to thank a group of volunteers from SERVICE who worked on a cleanup of Eagles Park on Thursday. Volunteers swept, pressure washed, limbed up shrubs and provided general cleanup of the area. While it continues to be difficult to keep Eagles Park cleaned up, having volunteers included in the process is extremely helpful, and hopefully some of the users will recognize the benefit of the volunteer cleanup and treat the park with a little more respect.
S. E. Roseburg Neighborhood Watch
Eagles Park Clean-up Project

BEFORE

AFTER

This is the short and sweet pre-holiday version of the Friday message. Have a great weekend everyone. See you all again on the 10th!